

**BEFORE THE PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA  
COLUMBIA, SOUTH CAROLINA**

**HEARING #15-11488**

**JULY 22, 2015**

**10:00 A.M.**

**DOCKET NO. 2015-103-E:**

*SOUTH CAROLINA ELECTRIC & GAS COMPANY – Petition of South Carolina Electric & Gas Company for Updates and Revisions to the Capital Cost Schedule and Schedules Related to the Construction of a Nuclear Base Load Generation Facility at Jenkinsville, South Carolina*

**TRANSCRIPT OF TESTIMONY  
AND PROCEEDINGS**

**VOLUME 3 OF 3**

**HEARING BEFORE:** Nikiya M. 'Nikki' HALL, *Chairman*; Swain E. WHITFIELD, *Vice Chairman*; and COMMISSIONERS John E. 'Butch' HOWARD, Elliott F. ELAM, JR., Comer H. 'Randy' RANDALL, Elizabeth B. 'Lib' FLEMING, and G. O'Neal HAMILTON

**ADVISOR TO COMMISSION:** F. David Butler, Esq.  
Senior Counsel

**STAFF:** Joseph Melchers, General Counsel; James Spearman, Ph.D., Executive Assistant to Commissioners; David W. Stark, III, Esq., Legal Staff; Philip Riley, Doug Pratt, Lynn Ballentine, and Tom Ellison, Advisory Staff; Jo Elizabeth M. Wheat, CVR-CM/M-GNSC, Court Reporter; and William O. Richardson and Colanthia Alvarez, Hearing Room Assistants

**APPEARANCES:**

*K. CHAD BURGESS, ESQUIRE, MATTHEW W. GISSENDANNER, ESQUIRE, MITCHELL WILLOUGHBY, ESQUIRE, and BELTON T. ZEIGLER, ESQUIRE,*  
representing SOUTH CAROLINA ELECTRIC & GAS COMPANY,  
PETITIONER

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***PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA***

**101 EXECUTIVE CENTER DRIVE  
COLUMBIA, SC 29210**

**Post Office Box 11649  
COLUMBIA, SC 29211**

[WWW.PSC.SC.GOV](http://WWW.PSC.SC.GOV)

**APPEARANCES (Cont'g) :**

***SCOTT ELLIOTT, ESQUIRE,*** representing SOUTH CAROLINA ENERGY USERS COMMITTEE, INTERVENOR

***ROBERT GUILD, ESQUIRE,*** representing SIERRA CLUB, INTERVENOR

***JEFFREY M. NELSON, ESQUIRE, and SHANNON BOWYER HUDSON, ESQUIRE,*** representing the SOUTH CAROLINA OFFICE OF REGULATORY STAFF

1     **BY MR. WILLOUGHBY:**

2     **Q**     Ms. Walker, would you please state your name for the  
3             record?

4     **A**     [WALKER] Carlette Walker.

5     **Q**     And by whom are you employed and in what capacity?

6     **A**     [WALKER] SCANA Corporation. I'm the VP of Nuclear  
7             Finance Administration.

8     **Q**     And in connection with this proceeding, Ms. Walker, did  
9             you cause to be prepared and prefiled direct testimony  
10            consisting of 37 pages?

11    **A**     [WALKER] I did.

12    **Q**     As to the testimony, are there any corrections?

13    **A**     [WALKER] Yes.

14    **Q**     Would you direct our attention as to where?

15    **A**     [WALKER] If you would go to page 17, line one, following  
16            the words "eligible for," if you could insert "a  
17            projected benefit of."

18    **Q**     And then that sentence would read, beginning on page 16,  
19            as corrected, "Moreover, SCE&G will be eligible for a  
20            projected benefit of \$2.2 billion in federal production  
21            tax credits if the units are in commercial service by  
22            December 31, 2020." Did I read it correctly?

23    **A**     [WALKER] That's correct.

24    **Q**     Are there any other corrections to be made to the  
25            testimony?

1     **A**     [WALKER] No.

2                     **MR. WILLOUGHBY:**    Madam Chair – well, I have  
3                     one other question.

4     **BY MR. WILLOUGHBY:**

5     **Q**     If I asked you the questions that appear in the  
6                     testimony, as corrected, would your answers be the same  
7                     from the witness stand here today?

8     **A**     [WALKER] They would be.

9                     **MR. WILLOUGHBY:**    Madam Chair, I'd move the  
10                     introduction of the testimony as if given orally  
11                     from the stand.

12                     **CHAIRMAN HALL:**    All right.    Ms. Walker's  
13                     testimony will be entered as if given orally.

14                                     *[See pgs 602-638]*

15     **BY MR. WILLOUGHBY:**

16     **Q**     And, Ms. Walker, in connection with your testimony, did  
17                     you have seven exhibits, and those exhibits I think were  
18                     filed – seven exhibits, or CLW-1 through -7 – were filed  
19                     in a public version and in a confidential version, as  
20                     well; is that correct?

21     **A**     [WALKER] That's correct.

22     **Q**     Are there any corrections to be made to the exhibits?

23     **A**     [WALKER] Yes, I have one exhibit that needs to be  
24                     corrected.

25     **Q**     Would you tell us which exhibit, and direct our



1            attention to what needs to be corrected.

2     **A**        [WALKER] Yes.    If you'll go to Exhibit CLW-5?

3     **Q**        And, I believe, Ms. Walker, that this exhibit is  
4            identical in both the confidential version and the  
5            public version; is that correct?

6     **A**        [WALKER] That's correct.

7     **Q**        And direct us to the line and row numbers that need to  
8            be corrected.

9     **A**        [WALKER] If you will go down to the row that starts  
10          with –

11                    **MR. GUILD:**    Counsel, could you just hold on a  
12                    moment until I catch up?

13                    **MR. WILLOUGHBY:**    We'll stand by, and just let  
14                    me know when you're ready.

15                    **MR. GUILD:**    CLW-5?

16                    **MR. WILLOUGHBY:**    CLW-5.

17                    **MR. GUILD:**    Thank you.

18                    **MR. WILLOUGHBY:**    You there?

19                    **MR. GUILD:**    I am, thank you.

20                    **WITNESS:**    If you will go down to the row –  
21                    it's about halfway down – that starts with C0 No.  
22                    20, and it says "Healthcare Act," and if you go  
23                    across that row to the line that goes perpendicular  
24                    down the line, or down the page, if you go to the  
25                    right side of that line and follow over to the

1                    column headed with "G" it currently has a number of  
2                    "207." That number needs to be replaced with a  
3                    "962."

4 **BY MR. WILLOUGHBY:**

5 **Q**     So in the column designated "G," entitled "Firm with  
6           Fixed Adjustment B," "207" should be deleted and "962"  
7           inserted?

8 **A**     [WALKER] That's correct.

9 **Q**     And what is the next change?

10 **A**     If you stay on that same line, if you were to go over to  
11           Column K entitled "Time & Materials," there is nothing  
12           in that column, and if you could insert "1220." That's  
13           "1220."

14 **Q**     Are there other corrections to be made?

15 **A**     Yes. If you would go down four lines down below that, I  
16           think. It's the row that starts with C0 No. 21,  
17           "ITAAC," and again, if you go to the right of the bold  
18           line and you go over to the column that is headed with  
19           "G" with the title "Firm with Fixed Adjustment B," if  
20           you would remove the number "28" and replace it with the  
21           number "185." And then going over to Column K with the  
22           heading of "Time & Materials," replace the number "31"  
23           with the number "188."

24 **Q**     Thank you, Ms. Walker. Are there any other corrections  
25           to be made?

1     **A**     [WALKER] No. But I would note that any subtotals, as  
2            well as totals, that follow those corrections are all  
3            accurate. There's no effect on any other subtotals or  
4            summary amounts on that spreadsheet.

5     **Q**     So when we look at the totals that have been included in  
6            CLW-5, those totals are accurate?

7     **A**     [WALKER] That's correct.

8     **Q**     Any other corrections to be made?

9     **A**     [WALKER] That's it.

10                    **MR. WILLOUGHBY:** I just hit the wrong button,  
11                    Madam Chair. Didn't mean to bring up one of Mr.  
12                    Byrne's modules that he spoke of, but I'll let  
13                    somebody else figure out how to cut it off.

14                    **MR. ZEIGLER:** [Indicating.]

15                    **MR. WILLOUGHBY:** Good.

16                    I would move the introduction of Ms. Walker's  
17                    seven exhibits. The confidential version, Madam  
18                    Chair, we would move the introduction of the  
19                    confidential version of the exhibits under seal in  
20                    this hearing. I think the Commission has an order  
21                    that addresses that issue.

22                    **CHAIRMAN HALL:** All right. Ms. Walker's CLW-1  
23                    through -7 will be entered into the record as  
24                    Hearing Exhibit No. 10, and the confidential under  
25                    seal. We have the confidential version already

1                    under seal, so, very good.

2                    [WHEREUPON, Hearing Exhibit No. 10 was  
3                    marked and received in evidence.]

4                    **MR. WILLOUGHBY:** Thank you, very much, Madam  
5                    Chair.

6 **BY MR. WILLOUGHBY:**

7 **Q**     Ms. Walker, have you prepared a summary of your  
8                    testimony?

9 **A**     [WALKER] I have.

10 **Q**     Please deliver that at this time.

11 **A**     [WALKER] Can you all hear me okay?

12                    **CHAIRMAN HALL:** If you could pull that  
13                    microphone just a little bit closer, please.

14                    **WITNESS WALKER:** [Indicating.] Good afternoon,  
15                    Chairman Hall and members of the Commission. The  
16                    purpose of my testimony is to present the  
17                    accounting, budgeting, and forecasting information  
18                    related to the updates and cost schedules proposed  
19                    in this proceeding.

20                    As part of my testimony, I sponsor Exhibit  
21                    CLW-1, which is an updated schedule of capital  
22                    costs for the construction of the units. If  
23                    approved, this schedule would become the approved  
24                    capital cost schedule for the units under the Base  
25                    Load Review Act. I also am sponsoring Exhibit CLW-

1            2, which compares the updated capital cost schedule  
2            to the schedules approved in the initial BLRA Order  
3            and subsequent proceedings. Exhibit CLW-3  
4            summarizes the changes in the forecasted costs  
5            approved in Order No. 2012-884, and sets forth the  
6            updated escalation indices. These three exhibits  
7            are identical to the financial exhibits attached to  
8            the Petition in this docket.

9            SCE&G has identified approximately \$698  
10           million in additional capital costs for the  
11           project, which increase the capital costs for the  
12           units from approximately \$4.5 billion in 2007  
13           dollars, to \$5.2 billion. The effect of these  
14           modifications and updates on the nine BLRA cost  
15           categories is reflected in Exhibits CLW-4 and  
16           CLW-5. These modifications and updates, along with  
17           changes in escalation rates and AFUDC, increase the  
18           gross construction costs from approximately \$5.8  
19           billion to \$6.8 billion in current dollars.

20           As a result of the delay in the substantial  
21           completion dates of the Units 2 and 3, Westinghouse  
22           and CB&I revised its forecast of the estimated-at-  
23           completion, or EAC, costs to reflect the additional  
24           labor and related costs it asserts are necessary to  
25           maintain the updated construction schedule. The

1            forecast also reflects reduced productivity and  
2            increased staffing ratios for the project, and  
3            increased time-and-material costs.

4            SCE&G asserts that Westinghouse and CB&I is  
5            contractually responsible for these issues.  
6            However, Westinghouse and CB&I contend that this  
7            increased cost is recoverable under the EPC  
8            contract and that, if properly invoiced amounts are  
9            not paid, it has the right to cease work on the  
10           project. In order to protect SCE&G's position  
11           without further delay in construction of the units,  
12           the company will pay 90 percent of the properly  
13           invoiced but disputed amounts, reserving its right  
14           to dispute the increased costs. Because of the  
15           delay experienced in the project to date, SCE&G is  
16           confident that it will recover from  
17           Westinghouse/CB&I the full amount of liquidated  
18           damages payable under the EPC contract, which  
19           totals approximately \$86 million.

20           The capital cost schedule also includes the  
21           additional costs related to the design finalization  
22           of the project and 10 negotiated change orders and  
23           related matters that are necessary to address new  
24           and updated scopes of work. Finally, the schedules  
25           reflect cost savings resulting in the reallocation

1            of switchyard costs.

2            The delay also will require SCE&G to maintain  
3            its new nuclear deployment, or NND, team for a  
4            longer period of time and to extend insurance  
5            coverage, resulting in additional owner's costs.  
6            Further, SCE&G will be required to provide software  
7            and other information technology resources, project  
8            facilities, and technical, administrative, and  
9            other support for longer periods of time.

10           Owner's cost also has been updated to reflect  
11           the addition of approximately 64 employees to the  
12           NND staff and the revised estimate of fee that  
13           SCE&G must pay for the Nuclear Regulatory  
14           Commission's inspection and oversight of the  
15           project. In addition, SCE&G has identified  
16           additional IT resources, increased facilities  
17           costs, and other costs not related to the delay,  
18           that are necessary costs of the project.

19           In my professional opinion and based upon my  
20           training, experience, and analysis, these  
21           modifications in updates are based upon reasonable  
22           and prudent forecasts and support updating the  
23           capital cost schedule under the provisions of the  
24           BLRA. The company, therefore, requests that the  
25           Commission approve the updated milestones as set

1            forth in Mr. Byrne's testimony and his Exhibit  
2            SAB-2, and the modified and updated capital cost  
3            schedule in my Exhibit CLW-1 as the approved  
4            schedule of the capital costs for the completion of  
5            the units, subject to the adjustment for escalation  
6            and net of the AFUDC as provided for in the Order  
7            2009-104(A) .

8            This concludes my summary.

9            **MR. WILLOUGHBY:** Thank you, very much, Ms.  
10           Walker.

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23 [PURSUANT TO PREVIOUS INSTRUCTION, THE  
24 PREFILED DIRECT TESTIMONY {W/CORRECTION} OF  
25 CARLETTE L. WALKER FOLLOWS AT PGS 602-638]



**DIRECT TESTIMONY OF**  
**CARLETTE L. WALKER**  
**ON BEHALF OF**  
**SOUTH CAROLINA ELECTRIC & GAS COMPANY**  
**DOCKET NO. 2015-103-E**

1    **Q.    PLEASE STATE YOUR FULL NAME AND BUSINESS ADDRESS.**

2    A.            My name is Carlette L. Walker. My business address is Highway 215 &  
3            Bradham Boulevard, Jenkinsville, South Carolina.

4    **Q.    BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5    A.            I am employed by SCANA Services, Inc. as Vice President for Nuclear  
6            Finance Administration. I am testifying on behalf of South Carolina Electric &  
7            Gas Company ("SCE&G" or the "Company").

8    **Q.    DESCRIBE YOUR EDUCATIONAL BACKGROUND AND BUSINESS**  
9    **EXPERIENCE.**

10   A.            I am a 1981 graduate, cum laude, of the University of South Carolina with a  
11            Bachelor of Science Degree in Accounting. Following graduation, I worked for  
12            two years in public accounting and became licensed as a Certified Public  
13            Accountant in the State of South Carolina. In 1983, I joined SCE&G's Internal  
14            Audit Department. After four years in Internal Audit, I accepted an accounting  
15            supervisory position with South Carolina Pipeline Corporation ("SCPC"). In  
16            1994, I was promoted to Manager of SCPC's accounting department, and in 1997,

1 I was promoted to the position of Controller for that company. In 1998, I accepted  
2 the position of SCE&G's Assistant Controller - Electric Generation, and in 1999 I  
3 was promoted to Assistant Controller - SCE&G. Effective in 2002, my  
4 responsibilities as Assistant Controller were increased to include all SCANA  
5 regulated subsidiaries. In 2006, I was promoted to Corporate Compliance and  
6 Ethics and Audit Officer. In 2009, I assumed my current position as Vice  
7 President for Nuclear Finance Administration. I am currently a member of the  
8 American Institute of Certified Public Accountants and the South Carolina  
9 Association of Certified Public Accountants.

10 **Q. HAVE YOU EVER TESTIFIED BEFORE THIS COMMISSION IN THE**  
11 **PAST?**

12 A. Yes. I have testified before the Public Service Commission of South  
13 Carolina (the "Commission") in several past proceedings.

14 **Q. HAVE YOU TESTIFIED BEFORE THE COMMISSION IN PREVIOUS**  
15 **PROCEEDINGS FILED BY THE COMPANY UNDER THE BASE LOAD**  
16 **REVIEW ACT?**

17 A. Yes. I testified in Docket No. 2009-293-E, Docket No. 2010-376-E, and  
18 Docket No. 2012-203-E filed by the Company under the Base Load Review Act  
19 ("BLRA"). I respectfully ask that the Commission take judicial notice of its own  
20 files in those three previous dockets and receive as evidence in this case my  
21 prefiled testimony and exhibits as such testimony and exhibits were accepted into  
22 the evidence of record in each of these dockets.

**Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

**A.** The purpose of my testimony is to present the accounting, budgeting and forecasting information related to the updates in cost schedules proposed in this proceeding. As part of my testimony, I sponsor the following exhibits:

- Exhibit No. \_\_ (CLW-1), which is an updated schedule of capital cost for construction of V.C. Summer Nuclear Station Units 2 and 3 (the "Units"). This exhibit is identical to Exhibit 2 to the Petition. If approved by the Commission, this schedule would then become the approved capital cost schedule for the Units under the Base Load Review Act, taking the place of and superseding Exhibit F as approved in Order No. 2009-104(A), Order Exhibit No. 2 as approved in Order No. 2010-12, Order Exhibit No. 1 as approved in Order No. 2011-345, and Order Exhibit No. 1 as approved in Order No. 2012-884.
- Exhibit No. \_\_ (CLW-2), which is identical to Exhibit 3 to the Petition and shows the relative changes to the capital cost schedule comparing the updated schedule of capital cost to the schedule approved in Order No. 2009-104(A), and updated by Order Nos. 2010-12, 2011-345, and 2012-884.
- Exhibit No. \_\_ (CLW-3), which is identical to Exhibit No. 4 of the Petition and provides a summary reconciliation of the changes in forecasted cost shown in Exhibit No. \_\_ (CLW-1) to those approved in Order No. 2012-

1 884, as well as a comparison of the escalation indices in effect under Order  
2 No. 2012-884 to those currently in effect.

- 3 • Exhibit No. \_\_ (CLW-4), which summarizes the original capital cost  
4 approved in Order No. 2009-104(A), each of the subsequent capital cost  
5 schedule changes, and the change requested in this proceeding broken  
6 down according to the nine cost categories recognized in the Commission's  
7 BLRA orders.
- 8 • Exhibit No. \_\_ (CLW-5), which shows the changes in forecasted cost  
9 broken down according to the nine cost categories recognized in the  
10 Commission's BLRA orders, as well as the changes in cost broken down  
11 into the categories and subcategories of the previously described cost  
12 adjustments.
- 13 • Exhibit No. \_\_ (CLW-6), which reflects the increased cost for the New  
14 Nuclear Deployment ("NND") and non-NND cost centers that SCE&G  
15 anticipates will charge cost to the project and which identifies the delay,  
16 non-delay, and total cost impacts for each functional area.
- 17 • Exhibit No. \_\_ (CLW-7), which reflects the increased cost for the NND and  
18 non-NND cost centers that SCE&G anticipates will charge cost to the  
19 project and which identifies the labor, non-labor, and total cost impacts for  
20 each functional area.

1 **Q. WHAT REQUEST IS THE COMPANY MAKING IN THIS DOCKET**  
2 **WITH REGARD TO THE CAPITAL COST SCHEDULE?**

3 A. SCE&G is requesting that the Commission approve Exhibit No. \_\_ (CLW-  
4 1) as the updated and approved capital cost schedule for the construction of the  
5 Units going forward.

6 **Q. WHAT IS THE AUTHORITY FOR THIS REQUEST?**

7 A. As the South Carolina Supreme Court recognized in its opinion in *South*  
8 *Carolina Energy Users Comm. v. South Carolina Pub. Serv. Comm'n*, 388 S.C.  
9 486, 697 S.E.2d 587 (2010) ("2010 BLRA Supreme Court Opinion"), changes to  
10 the approved capital cost schedule are authorized under S.C. Code Ann. § 58-33-  
11 270(E). Under that statute, modifications to the approved schedule of capital cost  
12 are appropriate so long as they are not the result of imprudence by the utility.

13 **Q. HAS THE COMPANY PREVIOUSLY REQUESTED THAT THE**  
14 **COMMISSION APPROVE CHANGES TO THE CAPITAL COST**  
15 **SCHEDULE OF THE PROJECT?**

16 A. Yes. The Company has requested approval to revise the capital cost  
17 schedule on three prior occasions, in Docket Nos. 2009-293-E, 2010-376-E, and  
18 2012-203-E. In each instance, the Commission approved the requested change  
19 and determined that the adjustments were reasonable and prudent. Exhibit No. \_\_  
20 (CLW-4) summarizes the original capital cost approved in Order No. 2009-  
21 104(A), each of the three subsequent capital cost schedule changes, and the change

1 requested in this proceeding broken down according to the nine cost categories  
2 recognized in the Commission's BLRA orders.

3 **Q. PLEASE DESCRIBE HOW YOU WILL DISCUSS THE ADJUSTMENTS**  
4 **TO THE CAPITAL COST SCHEDULE SCE&G SEEKS APPROVAL TO**  
5 **MAKE IN THIS PROCEEDING.**

6 **A.** My testimony will address each of the adjustments the Company proposes  
7 to make in this proceeding. As shown in Chart A, below, these changes, which  
8 revise, modify, and update the schedules that were approved in Order No. 2009-  
9 104(A) and updated in Order Nos. 2010-12, 2011-345, and 2012-884, reflect an  
10 increase to the Total Base Project Cost in 2007 dollars of approximately \$698  
11 million. After accounting for escalation rates updated as of July 2014 and  
12 Allowance for Funds Used During Construction ("AFUDC"), as provided for in  
13 Order No. 2009-104(A), the gross construction cost of the Units is projected to  
14 increase approximately \$1.07 billion.

15  
16  
17 **[CHART A IS ON THE FOLLOWING PAGE]**  
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19  
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22

1

**Chart A**

<b><u>ANALYSIS OF UPDATED PROJECT COST</u></b>			
<b><u>(\$000)</u></b>			
<b>Updated EPC Contract Cost</b>			
1	Delay and Other EAC Cost		
2	Delay Cost	\$	228,138
3	Revised Productivity and Labor Ratios	\$	154,779
4	Additional Time and Materials Scope of Work	\$	27,411
5	<b>Total Delay and Other EAC Cost</b>	\$	<b>410,328</b>
6	Liquidated Damages	\$	(85,525)
7	<b>Total Delay and Other EAC Cost (net of Liquidated Damages)</b>	\$	<b>324,803</b>
8	Changes to the EAC Cost Due to Design Finalization	\$	71,899
9	Changes in EPC Cost Due to Change Orders	\$	56,540
10	Switchyard Cost Reallocation	\$	(107)
11	<b>Total EPC Cost</b>	\$	<b>453,136</b>
<b>Owners Cost Revisions Associated with Delay</b>			
12	Owner's Labor Cost Revisions Associated with Delay	\$	125,279
13	Owner's Risk Insurance and Workers Compensation Insurance	\$	30,101
14	Additional Information Technology ("IT") Cost Associated with Delay	\$	6,504
15	Facilities Cost Increases Associated with Delay	\$	6,071
16	Other Owner's Cost Associated with Delay	\$	46,351
17	<b>Total Owner's Cost Associated with Delay</b>	\$	<b>214,307</b>
<b>Owner's Cost Increases Not Associated with Delay</b>			
18	Additional NND Staff	\$	7,535
19	NRC Fees	\$	7,094
20	Other IT Cost	\$	3,309
21	Other Owner's Cost Not Associated with Delay	\$	12,851
22	<b>Total Owner's Cost Not Associated with Delay</b>	\$	<b>30,789</b>
<b>Total Base Project Cost (2007 \$)</b>		\$	<b>698,233</b>
<b>Change in Project Escalation</b>		\$	332,042
<b>Change in AFUDC</b>		\$	42,075
<b>Gross Construction Cost (Current \$)</b>		\$	<b>1,072,350</b>
Note: Totals may not add due to rounding			

1 **Q. WHAT IS THE EFFECT OF THESE PROPOSED MODIFICATIONS AND**  
 2 **UPDATES?**

3 A. These modifications and updates increase the approved Total Base Project  
 4 Cost for the Units in 2007 dollars from \$4.5 billion as approved in Order No.  
 5 2012-884 to \$5.2 billion.<sup>1</sup> The effect of these modifications and updates on the  
 6 nine cost categories recognized in the Commission's BLRA orders and the  
 7 categories and subcategories of the previously described cost adjustments is  
 8 reflected in Exhibit Nos. \_\_ (CLW-4) and \_\_ (CLW-5). As shown in Exhibit No.  
 9 \_\_ (CLW-1), these modifications and updates, along with changes in escalation  
 10 rates and AFUDC, increase the gross construction cost of the Units from \$5.8  
 11 billion, as projected in the financial schedules that were approved in Order No.  
 12 2012-884, to \$6.8 billion in current dollars.

13 I would note that these projections do not include any unidentified or un-  
 14 itemized Owner's contingency funds. The current projections also reflect current  
 15 forecasts of escalation impacts which the Company will update quarterly as  
 16 required by Order No. 2009-104(A).

17 **Q. WHY IS THE CAPITAL COST OF THE PROJECT AFFECTED BY**  
 18 **CHANGES IN THE ESCALATION RATES?**

19 A. As discussed by Company witnesses in Docket No. 2008-196-E and  
 20 subsequent update proceedings, the cost for the project is broken down into nine

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<sup>1</sup> Unless otherwise specified, all cost figures in this testimony are stated in 2007 dollars and reflect SCE&G's share of the cost of the Units.



1 cost categories. Certain cost categories are escalated using the Handy-Whitman  
2 South Atlantic Region All Steam Generation Plant Index, All Steam & Nuclear  
3 Generation Plant Index, and Total Transmission Plant Index. The Commission  
4 recognized in Order No. 2009-104(A) that these inflation indices are well-  
5 recognized and commonly used in the utility industry to estimate the cost of  
6 constructing facilities and approved their use to determine the escalation amount  
7 relative to specific cost categories. In accordance with Order No. 2009-104(A),  
8 the Company updates these rates as required in its quarterly updates. Exhibit No.  
9 \_\_\_\_ (CLW-3) reflects the most current Handy-Whitman inflation indices available  
10 at the time the Company filed its Petition in this proceeding. These indices are  
11 referenced in the July 2014 update.

#### 12 **I. UPDATED EPC CONTRACT COST**

13 **Q. PLEASE ITEMIZE THE UPDATE RELATED TO THE EPC CONTRACT.**

14 **A.** The Revised Cash Flow Forecast that Westinghouse Electric Company  
15 (“WEC”) and Chicago Bridge and Iron (“CB&I,” and together with WEC,  
16 “WEC/CB&I”) provided to SCE&G indicates that the Estimated at Completion  
17 (“EAC”) cost for the project has increased. The revisions to the EAC cost are in  
18 the EPC Contract categories of Target and Time and Materials cost. For these  
19 categories, WEC/CB&I invoices SCE&G for its actual cost plus contractually  
20 determined overhead and margins under the terms of the EPC Contract. However,  
21 the Company has recently informed WEC/CB&I that, under its interpretation of  
22 the EPC Contract, properly invoiced but disputed amounts are subject to partial

1 payment of 90% of properly invoiced amounts until such disputes have been  
2 resolved.

3 **Q. WHAT IS DRIVING THE MODIFICATIONS AND UPDATES TO THE**  
4 **EPC CONTRACT COST?**

5 A. As Mr. Byrne and Mr. Jones discuss in more detail, WEC/CB&I informed  
6 SCE&G that the substantial completion dates of Units 2 and 3 ("Substantial  
7 Completion Dates") will be delayed by 27 and 25 months, respectively from the  
8 currently approved schedule. As a result of the delay, WEC/CB&I revised its  
9 forecast of the EAC cost to reflect the additional labor and related cost that it  
10 contends SCE&G is obligated to pay and that it asserts are necessary to maintain  
11 the updated construction schedule. In addition, the forecast reflects the cost  
12 associated with reduced productivity and increased staffing ratios for the project.  
13 WEC also projects that the EAC cost will increase due to the cost associated with  
14 additional Time and Materials scopes of work that WEC forecasts will be  
15 necessary to staff the start-up of the Units and to provide for the processing of  
16 License Amendment Requests ("LARs") to support construction. The cost  
17 forecast also includes increased labor and non-labor costs for installing additional  
18 commodities required by design finalization changes.

19 SCE&G also negotiated change orders to the EPC Contract to address new  
20 and updated scopes of work that have been identified as necessary for the project.  
21 Further, SCE&G's share of the EPC Contract cost has been decreased to reflect a  
22 cost savings resulting from the reallocation of Switchyard cost between SCE&G

1 and Santee Cooper and to reflect the recovery of approximately \$86 million in  
2 liquidated damages payable under the EPC Contract as a result of the delay  
3 experienced in the project.

4 **Q. HAVE YOU DEVELOPED AN EXHIBIT DEMONSTRATING THE**  
5 **IMPACT OF EACH OF THESE ADJUSTMENTS?**

6 A. Yes. Exhibit No. \_\_ (CLW-5) shows how the updated EPC Contract cost is  
7 allocated among the EPC Contract cost categories. These changes represent a  
8 total cost adjustment of \$453.1 million, or approximately 65% of the total change  
9 in the capital cost schedule. See also Line 11 of Chart A.

10 **A. Delay and Other EAC Cost**

11 **Q. WHY WILL THE DELAY INCREASE THE FORECASTED AMOUNT OF**  
12 **LABOR AND RELATED COST NEEDED TO COMPLETE THE**  
13 **PROJECT?**

14 A. As discussed in more detail by Mr. Jones, WEC/CB&I projects that the  
15 delay in the construction schedule of the Units will require it to employ workers  
16 for longer than originally projected to accomplish previously-identified scopes of  
17 work. As a result, WEC/CB&I included in its cost forecast the additional labor  
18 cost associated with the extended employment of these workers.

19 **Q. DID WEC/CB&I REVISE THE COST FORECAST TO REFLECT**  
20 **DECREASED PRODUCTIVITY AND INCREASED STAFFING?**

21 A. Yes. Mr. Byrne and Mr. Jones explain that the productivity factors realized  
22 on the project to date are less favorable than those originally projected by

1 WEC/CB&I. In updating the EAC cost, WEC/CB&I took into account the  
2 decreased productivity experienced on the project and revised the forecasted  
3 productivity factors for the remainder of the project. These revised and less  
4 favorable productivity factors reflect that additional Direct Craft Labor will be  
5 required to accomplish previously-identified scopes of work and have the effect of  
6 increasing the project cost from those originally forecasted.

7 As part of the EAC cost forecast, WEC/CB&I also increased the ratio of  
8 Indirect Craft Labor to Direct Craft Labor and the ratio of Field Non-manual  
9 Labor to Direct Craft Labor for the project, and the cost associated with both  
10 categories of labor cost.

11 **Q. WHAT OTHER FACTORS AFFECT THE EAC COST FORECAST?**

12 A. WEC further estimates that additional Time and Materials scopes of work  
13 will be necessary to staff the start-up of the Units and to provide for the processing  
14 of LARs to support construction. Due to a number of design changes by  
15 WEC/CB&I, the number of LARs required during the construction process is  
16 greater than originally projected and WEC updated the EAC cost to reflect the  
17 additional cost resulting from these expanded scopes of work.

18 **Q. HOW DID WEC/CB&I DEVELOP THE UPDATED EAC COST**  
19 **FORECAST?**

20 A. The revised EAC cost forecast was developed by WEC/CB&I over a  
21 several month period in parallel with the development of the revised fully  
22 integrated project schedule. WEC/CB&I focused on identifying projected

1 modifications and updates in cost and then adding to, or subtracting from, the base  
2 cost estimate.

3 As part of this analysis, WEC/CB&I prepared cost estimates for remaining  
4 Target Price and Time and Materials scopes of work in the categories of Direct  
5 Craft Labor, Indirect Craft Labor, Subcontracts, Field Non-manual Labor, and  
6 Other Distributable cost. In particular, the cost estimates examined how these  
7 scopes of work were impacted by various identified changes including design of  
8 the units, material quantities, staffing requirements, craft productivity, schedule  
9 changes, statutory, and regulatory requirements. These estimates also were based  
10 on the trends experienced over the first years of the project, with an emphasis  
11 placed on the last two years, when the work shifted from mostly site preparation to  
12 mostly vertical construction. WEC/CB&I then combined the identified cost  
13 impacts with the current project budget to create a new EAC cost, which was  
14 provided to SCE&G in the third quarter of 2014.

15 **Q. WHAT STEPS DID SCE&G TAKE TO VERIFY WHETHER THE**  
16 **UPDATED EAC COST PROVIDED BY WEC/CB&I IS REASONABLE?**

17 **A.** Upon receipt of the updated EAC cost from WEC/CB&I, SCE&G  
18 assembled a review team consisting of personnel from its Construction and  
19 Business and Finance Departments of NND to conduct a detailed review of the  
20 updated EAC cost forecast. Over a period of approximately two months, this team  
21 reviewed the information provided and conducted a detailed review of the revised

1 forecasts. This effort focused on understanding the sources of the EAC cost and  
2 determining the reason for the cost impacts.

3 The method used to review the updated EAC cost forecast was a  
4 combination of requesting and reviewing back-up information from WEC/CB&I,  
5 interviewing WEC/CB&I team members, who provided oral responses to our cost-  
6 related interpretations, and having SCE&G subject matter experts review and  
7 analyze WEC/CB&I's forecasts. Where costs were based on commodity take-  
8 offs, WEC used the assumed direct and indirect labor factors as provided in the  
9 supporting documents. Where the estimate for certain cost elements were based  
10 on specific Field Non-manual staffing plans, SCE&G verified the cost estimate  
11 was supported by the staffing plan. SCE&G also convened a number of panels of  
12 experts in particular subject matter areas, such as testing or licensing, to review  
13 these aspects of the proposed cost. Through this intensive review process,  
14 SCE&G gathered information on the methodology used by WEC/CB&I to  
15 estimate the cost.

16 Through the discussions with the WEC/CB&I EAC team and based upon  
17 SCE&G's review and analysis of the information provided and representations  
18 made to the Company by WEC/CB&I, SCE&G approved for filing under the  
19 BLRA the EAC cost as a reasonable and prudent estimate of the Target Price and  
20 Time and Materials price for completion of the project. Notwithstanding this  
21 approval, the Company has not waived and has specifically reserved all of its  
22 rights under the EPC Contract and otherwise to assert that WEC/CB&I is

1 responsible for the delay and associated cost increases and are liable to SCE&G  
2 for all resulting costs and damages.

3 **Q. ARE THERE CATEGORIES WITHIN THE UPDATED COST FOR**  
4 **WHICH SCE&G IS RESPONSIBLE TO PAY?**

5 A. Yes. The review team separated the updated cost forecast into the general  
6 categories of (1) Change Orders; (2) EAC Entitled Quantity Increases; (3) EAC  
7 Delay Cost; (4) EAC Performance Factors; and (5) WEC Other, consisting of  
8 Time and Material and start-up cost. Of these, the review team concluded that the  
9 Company was only responsible for those cost increases resulting from Change  
10 Orders and Entitled Quantity Increases. The review team further concluded that  
11 SCE&G should dispute WEC/CB&I's contention that the Company is responsible  
12 for the cost increases resulting from the other categories.

13 **Q. WHY DOES SCE&G DISPUTE THE INCREASED COST CATEGORIES**  
14 **RELATED TO DELAY COST, PERFORMANCE FACTORS, AND WEC**  
15 **OTHER?**

16 A. As further discussed by Mr. Byrne and Mr. Jones, the cost increases in  
17 these categories are primarily attributable to the delay caused by the inability of  
18 the module fabrication facility in Lake Charles, Louisiana, to produce submodules  
19 for the project in a timely fashion. WEC/CB&I also has not met the overall  
20 productivity factors on which its original cost estimates were based and has  
21 increased its labor productivity factors resulting in increased Direct Craft Labor  
22 cost for the Project. Design changes by WEC also have increased the anticipated

1 number of LARs required during the construction process, and WEC projects that  
2 additional licensing support will be necessary to process these LARs. Finally,  
3 WEC has proposed to increase the ratio of Indirect Craft Labor to Direct Craft  
4 Labor and the ratio of Field Non-manual Labor to Direct Craft Labor. SCE&G  
5 asserts that WEC/CB&I is contractually responsible for these issues and the  
6 resulting increases in the Delay and Other EAC cost. WEC/CB&I has not  
7 accepted responsibility for any part of the Company's claim and, as further  
8 discussed by Mr. Byrne, the parties are in negotiations concerning the obligations  
9 to pay for this increased cost.

10 **Q. IF SCE&G DISPUTES THAT IT IS OBLIGATED TO PAY FOR THIS**  
11 **ADDITIONAL COST, WHY IS IT SEEKING COMMISSION APPROVAL**  
12 **OF THE UPDATED SCHEDULES AT THIS TIME?**

13 A. SCE&G contends that it is not required to pay for this increased cost and  
14 intends to dispute properly invoiced amounts that reflect additional cost resulting  
15 from the delay. However, WEC/CB&I has taken the position that this increased  
16 cost is recoverable under the EPC Contract and that it has the right to cease work  
17 and treat the project as if it had been suspended at SCE&G's request, if properly  
18 invoiced amounts are not paid by the Company. Under these circumstances, the  
19 project could be delayed indefinitely while SCE&G and WEC/CB&I attempted to  
20 resolve the dispute through negotiation or litigation. Further delays likely would  
21 substantially increase the final cost of the Units due to increased escalation cost  
22 and carrying cost on the amounts spent to date. Moreover, SCE&G will be



1 a projected benefit of  
2 eligible for \$2.2 billion in Federal Production Tax Credits if the Units are in  
3 commercial service by December 31, 2020. When earned, these tax credits will  
4 result in a positive benefit for our customers through reduced total rates. Further  
5 delaying the Units, and in particular Unit 3, could imperil SCE&G's ability to  
6 claim these credits.

7 SCE&G does not currently believe that refusing to make any payment on  
8 properly invoiced amounts is reasonable or prudent. WEC/CB&I contends that in  
9 such cases, the terms of the EPC Agreement require payment of 90% of a disputed  
10 invoice. In order to protect SCE&G's position without further delaying  
11 construction of the Units, the Company has advised WEC/CB&I that it will pay  
12 90% of the properly invoiced disputed amounts, reserving its rights to contend that  
13 no such payments are in fact due and to pursue claims for disputed sums. This  
14 process will enable the project to continue while SCE&G and WEC/CB&I attempt  
15 to negotiate or otherwise reach a resolution of these issues.

16 **Q. IF SCE&G ULTIMATELY IS SUCCESSFUL IN DISPUTING THESE**  
17 **CHARGES, HOW WILL IT ACCOUNT FOR THE PAYMENTS MADE TO**  
18 **WEC/CB&I?**

19 **A.** Customers will receive the full benefit of any resolution of these disputed  
20 amounts. The EPC Contract provides that SCE&G has the right to recoup any  
21 payments made on disputed amounts if the dispute is resolved in SCE&G's favor.  
22 Any amounts paid to WEC/CB&I that are recovered by SCE&G through  
negotiation or litigation will reduce the capital cost of the project on a permanent

1 basis. During the construction period, those amounts would reduce the financing  
2 cost to be charged to customers. As a result, any reduction will result in lower  
3 revised rates requested in future revised rates proceedings.

4 **Q. IS SCE&G PROPOSING ANY OTHER ADJUSTMENTS TO THE**  
5 **UPDATED COST RESULTING FROM THE DELAY?**

6 A. Yes. Article 13 of the approved EPC Contract specifies that WEC/CB&I  
7 will be responsible for liquidated damages if there is a delay in the Substantial  
8 Completion Date for either unit. Because of the delay experienced in the project  
9 to date, SCE&G is confident that it will recover from WEC/CB&I the full amount  
10 of liquidated damages payable under the EPC Contract, which totals  
11 approximately \$86 million (see Line No. 6 of Chart A). The Company has netted  
12 this amount against the Delay and Other EAC cost for purposes of this filing.

13 **Q. BASED ON SCE&G'S PROPOSED ADJUSTMENTS, WHAT IS THE**  
14 **TOTAL INCREASE TO THE EPC COST CAUSED BY THE DELAY AND**  
15 **OTHER EAC COST IN THE PROJECT?**

16 A. After adjusting WEC/CB&I's updated forecast to reflect SCE&G's  
17 intention to pay only 90% of properly invoiced disputed amounts, the Company  
18 projects that the delay and other EAC cost will result in additional EAC cost of  
19 approximately \$411 million (see Line No. 5 of Chart A). SCE&G has further  
20 adjusted this amount to reflect its anticipated recovery of the approximately \$86  
21 million in liquidated damages (see Line No. 6 of Chart A). The combined effect  
22 of these adjustments reflects increased EPC Contract cost of approximately \$325

1 million (see Line No. 7 of Chart A), or 47% of the total change in the capital cost  
2 schedule.

3 **B. Changes to the EAC Cost Due to Design Finalization**

4 **Q. WHAT ARE THE MODIFICATIONS AND UPDATES RELATED TO**  
5 **CHANGES IN THE DESIGN FINALIZATION OF THE PROJECT?**

6 A. As previously mentioned, WEC/CB&I continues to finalize the issued-for  
7 construction design documents for the project and update its projections of the  
8 amount of commodities that must be installed to complete the project. Under the  
9 Fixed and Firm pricing components of the EPC Contract, WEC/CB&I is  
10 responsible for the cost of the additional commodities themselves. These  
11 commodities include concrete, structural steel, re-bar, electrical cable, pipe, and  
12 other construction materials identified in the design finalization process.  
13 However, SCE&G is responsible for the Actual Craft Wages and Non-Labor Cost  
14 associated with performing the work of installing these additional commodities.  
15 As well, this cost includes the impact of additional labor cost resulting from the  
16 implementation of design changes in the Containment Vessel.

17 **Q. HOW WILL THIS ADDITIONAL COST BE DETERMINED?**

18 A. As the detailed final design of the standard plant is completed, detailed  
19 quantity "take offs" are prepared for ordering materials and developing work  
20 package instructions. The new quantities are compared to original estimated  
21 quantities which were based on prior design information. Any differences  
22 between the original estimate and new quantities will result in cost impacts when

1 compared to the original estimate. The Direct Craft Labor cost for installing the  
2 material is included in the EPC Contract Target price and is billed to SCE&G.

3 **Q. DID SCE&G DETERMINE WHETHER WEC/CB&I'S REVISED**  
4 **ESTIMATE WAS REASONABLE?**

5 A. Yes. The review team analyzed this increased cost as part of the process I  
6 previously described and approved for filing under the BLRA this EAC cost as a  
7 reasonable and prudent estimate of the Target price and Time and Materials price  
8 for completion of the project. However, the Company has not waived and has  
9 specifically reserved all of its rights under the EPC Contract and otherwise.

10 **Q. WHAT EFFECT WILL THE UPDATED PROJECTIONS RELATED TO**  
11 **DESIGN FINALIZATION HAVE ON THE EAC COST?**

12 A. As a result of the continuing efforts to finalize the design, SCE&G has  
13 determined that EAC cost will increase by approximately \$72 million (see Line  
14 No. 8 of Chart A), or approximately 10% of the total change in the capital cost  
15 schedule.

16 **C. Changes in EPC Cost Due to Change Orders**

17 **Q. PLEASE EXPLAIN THE COST MODIFICATIONS AND UPDATES**  
18 **RELATED TO THE CHANGE ORDERS.**

19 A. SCE&G has identified 10 change orders and related matters under the EPC  
20 Contract that will result in cost modifications. These change orders result in a  
21 total modification and update to the EPC Contract cost of \$56.5 million (see Line  
22 No. 9 of Chart A), or approximately 8% of the total request. Mr. Jones testifies in

1 greater detail as to the reasonableness and prudence of the cost reflected in these  
2 change orders.

3 **D. Switchyard Cost Re-Allocation**

4 **Q. PLEASE EXPLAIN THE MODIFICATIONS AND UPDATES TO THE**  
5 **ALLOCATION OF SWITCHYARD COST.**

6 **A.** As I testified in Docket No. 2010-376-E, SCE&G originally projected that  
7 the Units' joint-owner, Santee Cooper, would pay a 45% share of the EPC  
8 Contract cost associated with the entire scope of work for the Units 2 and 3  
9 Switchyard. Subsequently, the parties determined that some of the cost included  
10 in that scope of work benefited one party to the project more than the project in  
11 general related to how the Switchyard supports construction of new transmission  
12 lines for each company's transmission system. SCE&G and Santee Cooper agreed  
13 to conduct a comprehensive review of the Switchyard design and to modify and  
14 update the allocation amount in order to allocate these transmission assets based  
15 on how intensively each party would use these assets. In Order No. 2011-345, the  
16 Commission approved a projection of the impact of the revised allocation,  
17 including estimated de-escalation rates. These engineering studies were recently  
18 completed and SCE&G and Santee Cooper have determined the actual amount of  
19 cost to be allocated based upon their respective use of the facilities. As a result,  
20 SCE&G has modified and updated the initial projections to reflect the current cost  
21 projections and each party's actual use of the Switchyard by decreasing the  
22 allocation of Switchyard cost to SCE&G by \$107,000 as reflected on Line 10 of

1 Chart A. This revision also assigns the cost to the proper BLRA category in which  
2 they were paid.

3 **II. OWNER'S COST REVISIONS ASSOCIATED WITH DELAY**

4 **Q. PLEASE EXPLAIN ITEMS 12 THROUGH 16 SHOWN ON CHART A**  
5 **RELATED TO OWNER'S COST REVISIONS ASSOCIATED WITH**  
6 **DELAY.**

7 A. Line Nos. 12-16 on Chart A show the modifications and updates to  
8 Owner's cost forecasts as a result of the effect of the new WEC/CB&I revised  
9 Substantial Completion Dates. The Exhibit shows that the total amount of  
10 Owner's cost modifications and updates associated with the delay is \$214.3  
11 million (see Line No. 17 of Chart A), or approximately 31% of the total request.

12 **Q. AS A MATTER OF BACKGROUND, WHAT TYPES OF EXPENSES ARE**  
13 **INCLUDED IN OWNER'S COST?**

14 A. Owner's cost includes the cost SCE&G will incur related to overseeing the  
15 construction project; recruiting, hiring and training staff for the Units; quality  
16 assurance and quality control; IT cost; preparing written operating procedures for  
17 all aspects of Unit operations, maintenance, safety and security; accepting, testing  
18 and maintaining the systems and components of the Units as they are completed  
19 and turned over to SCE&G pending completion of each Unit as a whole; obtaining  
20 licenses and permits for the project; regulatory cost such as NRC fees; start-up  
21 testing of the Units as they are completed; and providing the materials and  
22 supplies needed for maintenance of plant systems up to the date of commercial

1 operations. Owner's cost also includes a number of construction-related items  
2 such as workers' compensation insurance for all contractors and subcontractors,  
3 builder's risk insurance, and transportation risk insurance; payment of  
4 miscellaneous taxes including sales taxes; and certain preconstruction cost.

5 **Q. PLEASE EXPLAIN WHY SCE&G IS PROPOSING TO MODIFY AND**  
6 **UPDATE THE OWNER'S COST FORECASTS IN THIS PROCEEDING.**

7 A. SCE&G has determined that it will incur additional cost related to the  
8 delay. SCE&G also has continued to review, refine, modify, and update the  
9 Owner's cost projections. SCE&G has carefully done so based on operating  
10 experience with the project, and ongoing analyses of the personnel and facilities  
11 needed to safely and efficiently construct and operate the Units. As a result,  
12 SCE&G has modified and updated the projections of Owner's cost as shown in  
13 Exhibit No. \_\_ (CLW-6) representing the increased delay and non-delay cost for  
14 the NND and non-NND cost centers organized by functional area that SCE&G  
15 anticipates will charge cost to the project. These modified and updated Owner's  
16 cost projections are also shown in Exhibit No. \_\_ (CLW-7) reflecting the labor and  
17 non-labor cost increases for the NND and non-NND cost centers. These Exhibits  
18 reflect a cost-center by cost-center analysis of the effect of WEC/CB&I's revised  
19 Substantial Completion Dates for the Units and SCE&G's actual experience in  
20 managing this project since 2008.

1 **Q. HOW DID SCE&G PREPARE THE OWNER'S COST BUDGET?**

2 A. SCE&G developed the Owner's Cost forecast at a 100% level, inclusive of  
3 Santee Cooper's percentage to support the day-to-day management of the project,  
4 and then identified its share of Owner's Cost. The Company also identified the  
5 cost that is not shared with Santee Cooper in developing the budget reported for  
6 purposes of the BLRA. At the department level, SCE&G created budgets for all  
7 cost centers that provide support for the construction and future operation of the  
8 Units. These budgets were broken down by month for the current year and  
9 annually thereafter until the end of the project and were established at the resource  
10 code level, which is SCE&G's accounting code that identifies the nature of the  
11 cost.

12 Mr. Jones testifies to the process by which the NND staffing budgets have  
13 been updated since 2012 in order to develop the budgets presented in this  
14 proceeding. I support his conclusions and am sponsoring the revisions to the other  
15 aspects of Owner's cost which are set forth on the modified and updated budget as  
16 shown in Exhibit No. \_\_ (CLW-6). These changes are based on the annual, cost-  
17 center by cost-center review of the budget for the project, which is described in  
18 my testimony in Docket Nos. 2010-376-E and 2012-203-E.

19 **Q. IN PREPARING THE CURRENT OWNER'S COST BUDGET, HOW DID**  
20 **YOU OBTAIN BUDGET INFORMATION FROM AREAS OTHER THAN**  
21 **NND?**



1     A.           As indicated in prior testimony, SCE&G requires all cost centers outside of  
2           NND to assign time and cost directly to the project based on time sheets and  
3           invoices for actual work performed. These cost centers include such groups as  
4           SCANA Audit Services, Legal, Environmental, Risk Management and Insurance,  
5           Facilities Management, and multiple groups within current Nuclear Operations  
6           such as Unit 1 Health Physics that may assist on an as-needed basis in creating  
7           staffing plans and writing operating procedures for parts of Unit 2 and 3  
8           operations.

9           All cost centers that anticipate providing direct support to the project must  
10          provide detailed budgets for their activities through June 2020 and update the  
11          budgets annually. These budgets are typically based on a review of the past  
12          amount of assistance provided by the outside group to NND adjusted to reflect any  
13          anomalies and to take into account an estimate of how needs for assistance are  
14          likely to evolve in the future. My group then carefully reviews these budgets  
15          against past actual experience and our understanding of the future needs of the  
16          project. We seek adjustments to them where we disagree with the assumptions or  
17          results. Bear in mind, these are budgets and we review what is charged to ensure  
18          that nothing is billed to the project except the cost of necessary assistance actually  
19          provided. However, we are also vigilant to ensure that these non-NND cost center  
20          cost forecasts are reasonable and necessary in all respects.

21          We are equally vigilant as to actual cost billed to the project. The NND  
22          teams review these charges each month to ensure that they are accurate, necessary

1 and appropriate. Our joint-owner, Santee Cooper, has an equal interest in making  
 2 sure that all charges are appropriate and reviews these charges independently on a  
 3 monthly basis.

4 As to the budgets being presented here, I have reviewed them in detail and  
 5 am very familiar with them through my role in the internal review and approval  
 6 process and the financial administration of the project month to month. It is my  
 7 conclusion that they reflect reasonable, necessary, and prudent project cost based  
 8 upon the information currently available to SCE&G.

9 **Q. WHAT STEPS DOES THE COMPANY TAKE TO ENSURE THAT NO**  
 10 **COST RELATED TO THE OPERATION OF UNIT 1 IS BILLED TO THE**  
 11 **PROJECT?**

12 **A.** In some instances, Unit 1 employees who have specific expertise spend  
 13 time on the project, and the Company records the associated labor cost as a direct  
 14 cost related to the construction of Units 2 and 3. As well, some cost may be  
 15 shared between the Units in order to increase efficiencies and economies of scale,  
 16 with the cost being allocated to each Unit based upon their derived benefit from  
 17 the expenses. In all other instances, SCE&G separately accounts for the cost to  
 18 operate Unit 1 and ensures that this cost is not recorded as a cost of the project.

19 **Q. WHAT IS THE BACK-UP MATERIAL FOR THIS BUDGET?**

20 **A.** In the backup material for Exhibit Nos.      (CLW-6) and      (CLW-7), the  
 21 cost is broken down by summary resource codes for each of the 100 NND and  
 22 non-NND cost centers that underlie the summary NND budget documents. For

1 each of the entries in that budget, there is a separate set of schedules that breaks  
2 this summarized cost down month-by-month from project inception to date and  
3 year-by-year for the period of 2015 to 2020. Each cost center manager has  
4 developed a budget based on his or her professional assessment of the future needs  
5 of the project and experience. These budgets are supported by staffing and  
6 training plans, current corporate salary structures, outside services budgets, and  
7 other cost center specific budget documents as available. These detailed cost  
8 center budgets roll up and support the overall budget set forth here.

9 **Q. WHO CAN REVIEW THIS BACK-UP INFORMATION SUPPORTING**  
10 **THE CURRENT BUDGET?**

11 A. SCE&G is making the above-mentioned detailed cost center budgets and  
12 supporting documentation information available to the South Carolina Office of  
13 Regulatory Staff. Because of the commercially sensitive nature of much of this  
14 information, and because in some cases this information contains data about  
15 individual employees' salaries, the Company is asking parties to sign  
16 confidentiality agreements if they wish to inspect and review this data at the  
17 construction site.

18 **A. Owner's Labor Cost Revisions Associated with Delay**

19 **Q. WHAT IMPACT HAS THE DELAY HAD ON OWNER'S LABOR COST?**

20 A. In his testimony, Mr. Jones discusses the impact of the delay on the  
21 Owner's labor cost relating to the responsibilities of the NND team. These  
22 responsibilities include SCE&G's obligations to oversee construction,

1 engineering, and quality assurance/quality control ("QA/QC") both on site and at  
2 suppliers' locations worldwide; train and license all personnel required for Unit  
3 operations; audit invoices from WEC/CB&I and other suppliers and resolve  
4 contractual and payment disputes with WEC/CB&I; and oversee and account for  
5 all commercial aspects of the project and operate and maintain the Units when in  
6 service. He also testifies to the reasonableness and prudence of these revised  
7 plans and the resulting adjustments to the cost forecasts for the project. These  
8 modified and updated plans and forecasts reflect that the delay will increase the  
9 Owner's labor cost by approximately \$125.3 million (see Line No. 12 of Chart A),  
10 or approximately 18% of the total request in this proceeding. I am familiar with  
11 these plans and cost forecasts and support his conclusion that this is a prudent and  
12 reasonable cost of the project.

13 **B. Owner's Risk Insurance and Workers' Compensation Insurance**

14 **Q. PLEASE EXPLAIN THE COST DRIVERS FOR THE INCREASE IN**  
15 **OWNER'S RISK INSURANCE AND WORKERS' COMPENSATION**  
16 **INSURANCE COST.**

17 **A.** All of the Project insurance programs are required in Phase II of the EPC.  
18 These insurance programs include Builder's Risk insurance, an owner controlled  
19 insurance program ("OCIP"), and Cargo insurance. The existing insurance  
20 programs were negotiated and bound utilizing the original construction timeline,  
21 including the 18-month contingency period allowed under the BLRA. All of the  
22 project insurance policies will expire prior to the revised project completion date.

1 This will require the Owner to either seek an extension of the current policies,  
2 pending current insurer agreement, or return to the insurance marketplace for  
3 search and procurement of new insurance coverage. The Owner is having on-  
4 going discussions with all of the project insurers about extending the current  
5 policy terms and while insurers continue to be receptive, they are unable to  
6 commit to an extension at this time. Furthermore, the delay results in additional  
7 exposure to Builder's Risk damage claims as well as worker injuries and the  
8 workers' compensation claims to provide medical care for these workers. SCE&G  
9 forecasts that extending the project will result in an increase in Owner's cost of  
10 approximately \$30.1 million (see Line No. 13 of Chart A), or approximately 4.3%  
11 of the total change in the capital cost schedule.

12 **Q. WHAT STEPS HAS SCE&G TAKEN TO MINIMIZE THESE COST**  
13 **INCREASES?**

14 A. The Owner has worked diligently with WEC/CB&I and the project insurers  
15 to manage the insurance programs as efficiently as possible to maximize value and  
16 minimize risk for the project stakeholders. Since the insurance program inception,  
17 the project has never been rated below "Excellent" by the insurer Loss Control  
18 team. The project continues to strive to provide a safe work environment for the  
19 workers and this increased focus on worker safety has resulted in fewer than  
20 projected workers' compensation claims. This better than projected claim  
21 experience to date has resulted in a reduction in the program collateral

requirements at each successive year's renewal. If this positive claims experience continues, SCE&G believes this will result in an extension of the existing policy.

**C. Additional IT Cost Associated with Delay**

**Q. WHAT ADDITIONAL INFORMATION TECHNOLOGY COST IS ASSOCIATED WITH THE DELAY?**

A. SCE&G forecasts that extending the schedule of the project will increase the Owner's cost associated with providing IT infrastructure, including licenses, hardware, and software cost. The effect of this adjustment increases the Owner's cost by approximately \$6.5 million (see Line No. 14 of Chart A), or approximately 1% of the total request.

**Q. WHAT IS THE BASIS FOR THIS ADDITIONAL COST?**

A. As further discussed by Mr. Jones, SCE&G is obligated to supply certain software and other IT resources required to support operational readiness and the work of the NND team during the construction. Extending the project schedule will increase the cost of IT support for the project because software licenses and maintenance fees, equipment maintenance cost, and other IT support cost must be paid for longer periods of time.

**Q. WHAT PROCESS DID THE COMPANY USE TO FORECAST THIS ADDITIONAL COST?**

A. SCE&G forecasted the additional IT cost resulting from the delay by identifying the difference in cost that will occur between the previously approved commercial operation dates and the newly proposed commercial operation dates.

1 Included in this additional cost includes software and equipment maintenance,  
2 software upgrades and IT support cost. Software and equipment maintenance cost  
3 classified as IT cost resulting from the delay were forecasted based on an  
4 extension of the yearly maintenance contracts associated with those pieces of  
5 software/equipment. Software upgrades classified as IT cost resulting from the  
6 delay were forecasted based on known required yearly updates to software that  
7 will be needed during that time frame. IT support cost classified as IT cost  
8 resulting from the delay were forecasted based on the IT level of support/oversight  
9 of software programs needed during that time frame.

10 **D. Facilities Cost Increases Associated with Delay**

11 **Q. PLEASE EXPLAIN HOW THE DELAY HAS AFFECTED OWNER'S**  
12 **COST RELATED TO FACILITIES.**

13 **A.** Pursuant to the terms of the approved EPC Contract, SCE&G is responsible  
14 for the warehouse and storage space for materials and equipment necessary to  
15 operate the Units. The Company also is required to pay for the office space and  
16 related support facilities for its NND team personnel while they are on site.  
17 Because of the delay in the project schedule, it will be necessary for the  
18 construction and operational readiness teams to perform certain scopes of work  
19 simultaneously. Therefore, additional facilities will be required to provide the  
20 teams with sufficient space to complete their respective scopes of work. In  
21 addition, the maintenance, upkeep, and other costs of office space and related  
22 support facilities will have to be borne by the project for a longer period of time.

1 Due to the delay in the Substantial Completion Dates, SCE&G forecasts that  
2 additional facilities and facilities cost will increase Owner's cost by \$6.1 million  
3 (see Line No. 15 of Chart A), or approximately 1% of the total change in the  
4 capital cost schedule.

5 **E. Other Owner's Cost Associated with Delay**

6 **Q. WHAT OTHER OWNER'S COST WILL BE AFFECTED BY THE**  
7 **DELAY?**

8 A. Extending the duration of the project also will increase Owner's cost across  
9 a broad range of cost centers related to technical, administrative, and other support  
10 for the project as well as increasing non-labor cost associated with NND cost  
11 centers. For example, the delay will increase the labor cost for Construction  
12 Oversight Contractors; the amount of sales tax paid to the South Carolina  
13 Department of Revenue; and fees paid to the Institute of Nuclear Power  
14 Operations and the AP 1000 Users Group ("APOG"). These cost centers also  
15 include SCANA and SCE&G's direct costs in supporting the project for such  
16 services as Licensing, Construction, Engineering, and Maintenance. The basis for  
17 this adjustment and process used by the Company to develop and determine the  
18 increased cost are the same as I have previously described.

19 **Q. WHAT IS THE EFFECT OF THESE INCREASES?**

20 A. The cumulative effect of these increases is forecasted to total \$46.4 million  
21 (see Line No. 16 of Chart A), or approximately 7% of the total change in the  
22 capital cost schedule.



**III. OWNER'S COST REVISIONS NOT ASSOCIATED WITH DELAY**

**A. Additional NND Staff**

**Q. PLEASE EXPLAIN LINE NO. 18 OF CHART A RELATED TO THE ADDITION OF NND STAFF.**

**A.** Line No. 18 of Chart A reflects the addition of approximately 64 employees to the Company's NND staff. Mr. Jones testifies to the reasonableness and prudence of this change, which will increase Owner's cost by approximately \$7.5 million, or approximately 1% of the total request in this proceeding. I am familiar with this change from an accounting and financial standpoint and support as reasonable and prudent the revised forecast to reflect these additional staffing needs.

**B. NRC Fees**

**Q. HAS THERE BEEN ANY MODIFICATION OR UPDATE TO THE ESTIMATED NRC FEES ASSOCIATED WITH THE PROJECT?**

**A.** Yes. The NRC has revised its estimate of the fees that SCE&G must pay for NRC inspection and oversight of the project. The new estimate includes additional expenses for pre-inspection preparation and off-site work following up on inspections.

**Q. WHAT IS THE BASIS FOR THIS REVISED ESTIMATE OF NRC FEES?**

**A.** The NRC is statutorily required to recover most of its budget authority through fees assessed to applicants for an NRC license and to holders of NRC licenses. Among other things, these fees are assessed to recover the full cost of

1 reviewing applications and amendments for new licenses and approvals,  
2 preapplication consultations and reviews, and project managers and resident  
3 inspectors assigned to a specific plant or facility.

4 Initially, the NRC provided an estimate of its fees for the project, which  
5 was approved by the Commission in Docket No. 2008-196-E. Recently, however,  
6 the NRC informed SCE&G that the original estimate of fees only included its cost  
7 for NRC personnel located on the project site and did not include the cost  
8 associated with its staff members tasked with overseeing the project but who are  
9 located off-site. As a result, the new NRC fee estimate will increase Owner's cost  
10 for the project by \$7.1 million (see Line No. 19 of Chart A), or approximately 1%  
11 of the total request in this proceeding.

12 **C. Other IT Cost**

13 **Q. PLEASE EXPLAIN HOW THE COST CATEGORY FOR OTHER "IT**  
14 **COST" AFFECTS THE OWNER'S COST FORECAST.**

15 **A.** SCE&G has identified additional software and other IT resources, not  
16 related to the delay, that are a necessary cost of the project. Included in these IT  
17 resources are additional cyber security resources for NND project personnel,  
18 fatigue and stress modeling software to diagnose and monitor the condition of  
19 equipment in the Units, and additional software to capture and monitor plant  
20 operating data.

1 **Q. WHAT STEPS HAS SCE&G TAKEN TO MITIGATE OR AVOID**  
2 **ADDITIONAL IT COST?**

3 A. SCE&G has exercised care and diligence to mitigate or avoid additional  
4 cost by negotiating long term agreements (3-5 years) to avoid the normal annual  
5 increases for many fixed maintenance fee contracts. Also, the Company is using  
6 the same software as Unit 1 where Unit 1 has a site license, ensuring that the cost  
7 is allocated to the appropriate cost center and that there is no subsidization of cost  
8 between Unit 1 operations and the project. This not only decreases license fees,  
9 but also allows us to leverage existing in-house knowledge and experience for the  
10 project. Similarly, SCE&G is standardizing software across all three units to  
11 minimize maintenance and implementation cost, wherever possible. The  
12 Company further established a uniform Request for Proposal and Request for  
13 Quote process for software purchases for all three units. This enables SCE&G to  
14 consider the requirements of all three units in making any procurement and  
15 obtaining the best possible price. When doing so creates cost advantages, SCE&G  
16 also is developing in-house software. Finally, SCE&G is delaying the hiring or  
17 assignment of people to ensure alignment with software implementations.

18 In spite of these efforts, SCE&G has determined through the same  
19 budgeting process I previously described that additional IT cost is prudent and  
20 necessary. The Company forecasts that the additional IT cost will add \$3.3  
21 million to Owner's cost (see Line No. 20 of Chart A), or approximately 0.5% of  
22 the total change in the capital cost schedule.

**D. Other Owner's Cost Not Associated with Delay**

**Q. PLEASE EXPLAIN THE COST INCLUDED IN THE CATEGORY  
"OTHER OWNER'S COST NOT ASSOCIATED WITH DELAY"?**

**A. SCE&G's forecast of Owner's cost has also increased in other areas including increased facilities cost; the cost of additional contractors for oversight of construction and component fabrication; increased fees for participation in APOG; increased cost for updating Probabilistic Risk Assessments related to the Units; the cost of maintenance equipment needed to support the project during systems testing and when in operation; and other similar types of costs. As part of the process of developing the Owner's cost forecast, SCE&G has determined that the amount of other Owner's cost not associated with the delay is \$12.9 million (see Line No. 21 of Chart A), or approximately 2% of the total request.**

**CONCLUSION**

**Q. ARE THE UPDATES REQUESTED IN THIS PROCEEDING  
REASONABLE AND PRUDENT?**

**A. Yes they are. I have been involved in a number of proceedings before the Commission where I have provided expert testimony on budgetary and forecasting matters. In my professional opinion, the modifications and updates to capital costs requested in this proceeding are the result of the normal and expected evolution of project cost forecasts and the current status of the construction schedule. Based upon my training, experience, and analysis, these modifications and updates, are**

1 based upon reasonable and prudent forecasts and support updating the capital cost  
2 schedule under the provisions of the BLRA.

3 **Q. WHAT IS SCE&G REQUESTING OF THE COMMISSION IN THIS**  
4 **PROCEEDING?**

5 A. The Company is requesting that the Commission approve, pursuant to S.C.  
6 Code Ann. § 58-33-270(E), (1) the updated milestones as set forth in Mr. Byrne's  
7 testimony and Exhibit No. \_\_ (SAB-2) and (2) the modified and updated capital  
8 cost schedule in Exhibit No. \_\_ (CLW-1) as the approved schedule of capital cost  
9 for completion of the Units, subject to adjustment for escalation and net of  
10 AFUDC as provided for in Order No. 2009-104(A).

11 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

12 A. Yes, it does.

1                    **MR. WILLOUGHBY:** The witnesses are available  
2                    for cross-examination and questions from the  
3                    Commissioners.

4                    **CHAIRMAN HALL:** All right. Thank you.

5                    **MR. GUILD:** Good afternoon –

6                    **CHAIRMAN HALL:** Mr. Guild, we're going to take  
7                    a short break. Five minutes, please.

8                    [WHEREUPON, a recess was taken from 3:20  
9                    to 3:35 p.m.]

10                  **CHAIRMAN HALL:** Thank you. Be seated.

11                  All right. Mr. Guild, your witnesses, but  
12                  remember we need to get finished today.

13                  [Laughter]

14                  **MR. GUILD:** Thank you, Madam Chair.

15                                    **CROSS EXAMINATION**

16                    **BY MR. GUILD:**

17                    **Q**     Good afternoon again, lady, gentlemen. Dr. Lynch, for  
18                    you: The company's proposed to the Commission that they  
19                    approve a 38-month-and-18-day delay in the substantial  
20                    completion of Unit 2. In the meantime, between the  
21                    dates initially proposed for commercial operation and  
22                    that period of 38 months that is now the target, how  
23                    will the company generate electricity? What will be the  
24                    generation mix, in the meantime?

25                    **A**     [LYNCH] Well, I suspect you're asking about capacity and

1            how we meet our reserve margin?

2     **Q**     No, sir. I'm just really asking about dispatch, how  
3            you'll produce electricity, and I guess the real point  
4            is how much more will that electricity cost than the  
5            electricity that would've been generated if the units  
6            were in service at the dates originally promised?

7     **A**     [LYNCH] Well, we'll generate with coal and natural gas,  
8            you know, and purchases also, based on natural gas, as  
9            well.

10    **Q**     All right.

11    **A**     [LYNCH] But as far as incremental cost, I don't know.

12    **Q**     Do you know what the total cost is, in terms of  
13            increased cost to consumers of delay in in-service dates  
14            of the units that are now on the table?

15    **A**     [LYNCH] No.

16    **Q**     There is an increased cost, though, isn't there?

17    **A**     [LYNCH] I would think yes.

18    **Q**     All right. And that cost is associated with a higher  
19            fuel cost. You're going to burn coal, you have to buy  
20            the coal. As others have testified, once you incur the  
21            capital cost of the nuclear plant, the comparative  
22            operating costs, maintenance costs, fuel costs are  
23            lower.

24    **A**     [LYNCH] Nuclear fuel would be cheaper than coal or gas.

25    **Q**     So whatever that increment in additional costs that's

1        going to borne by ratepayers, you haven't calculated  
2        that and can't tell us what that is.

3     **A**     [LYNCH] Not today, sitting here, no.

4     **Q**     Now, there's a total cost of delay that's been put on  
5        the table, from the delay of in-service for these units.  
6        What is the cost of delay on a daily basis? For every  
7        additional day of delay, what's the cost of that delay,  
8        Dr. Lynch?

9     **A**     [LYNCH] I don't know.

10    **Q**     Could you then tell a residential customer what their  
11        daily share of the cost of delay is of the dates for  
12        putting these plants in service?

13    **A**     [LYNCH] I don't know what the cost – this delay cost is.

14    **Q**     All right. Can you tell us what the average cost per  
15        residential customer of the total increased capital cost  
16        of the plant are, as compared to the original promised  
17        costs approved in the 2009 Order? What's my average –  
18        what's my share of the increased cost of these units,  
19        Dr. Lynch?

20    **A**     [LYNCH] The increased cost between what? I'm sorry.

21    **Q**     The costs of these units that I was going to bear, under  
22        the original capital costs of the project, as compared  
23        to the costs in addition that I'm going to bear with the  
24        revised total capital cost estimates. What's the  
25        difference?



1     **A**     [LYNCH] I remember in 2012 that we had \$5.7 billion as  
2            the construction cost, and now it's \$6.8 billion. That  
3            part, I know.

4     **Q**     All right. And what does that boil down to as a cost  
5            per residential customer, and what's the difference?

6     **A**     [LYNCH] See, I don't have that broken out.

7     **Q**     Moody's says it's approximately \$8,300 a customer. Do  
8            you dispute the number?

9     **A**     [LYNCH] That sounds – yeah, I wouldn't accept that  
10          number.

11    **Q**     What is it, then?

12    **A**     [LYNCH] Well, since I haven't calculated that number, I  
13          don't know.

14    **Q**     Did you include the value of the production tax credits  
15            in your analysis of the comparative costs of one  
16            strategy versus another one?

17    **A**     [LYNCH] Yes.

18    **Q**     And what value did you include for those production tax  
19            credits?

20    **A**     [LYNCH] About \$2.2 billion in cash.

21    **Q**     So you assume that we would realize – "we," the company  
22            and us ratepayers, stockholders – we would appreciate  
23            the full value of all of the production tax credits for  
24            both units meeting the requisite in-service date?

25    **A**     [LYNCH] Yes.

1     **Q**     What effect would there be of eliminating the production  
2           tax credits from one of those units on your analysis?

3     **A**     [LYNCH] In my summary chart – that's Appendix 3 in the  
4           study – you would subtract and, again, take at least  
5           half of the production tax credits. You subtract \$46  
6           million from every box.

7     **Q**     And just give us a rough general sense about what the  
8           comparative impact would be of removing that one unit's  
9           production tax credit.

10    **A**     [LYNCH] Well, in all 27 scenarios, before I take it out,  
11           nuclear showed an advantage; stopping the construction  
12           was costly to our customers.

13    **Q**     Uh-huh.

14    **A**     [LYNCH] If you subtract the \$46 million from all the  
15           boxes, then three of them turn the other way and would  
16           become negative.

17    **Q**     All right.

18    **A**     [LYNCH] And those are the scenarios in the base, high  
19           load, and low load, where gas prices are base gas and  
20           zero dollars per ton of CO<sub>2</sub>.

21    **Q**     All right. Let's take another scenario. What happens  
22           if we lose both units' production tax credits. If you  
23           get neither Unit 1 – I mean, Unit 2 nor Unit 3 in  
24           service in time to meet the statutory or legal  
25           requirements to be eligible for the tax credits, what

1            effect does that have on your comparative scenarios?

2     **A**     [LYNCH] You would subtract twice, and it would be \$91  
3            million.

4     **Q**     And how many scenarios would turn negative for the  
5            plant, under that circumstance?

6     **A**     [LYNCH] The same: Three.    The same three.

7     **Q**     Same three.    All right.    Now, the analysis that you  
8            performed uses a 40-year planning horizon, is that your  
9            testimony?

10    **A**     [LYNCH] That's correct.

11    **Q**     Do you expect, I guess, based on the other testimony,  
12            that the plant could operate for as much as 60 years?    I  
13            think we heard that discussion.    Are you aware of that?

14    **A**     [LYNCH] Hopefully, 80.    But, yes.

15    **Q**     Oh, 80.    That's new.    All right.    But it's a 40-year  
16            life, potentially extendable, as I understand from the  
17            testimony, for another 20 years?

18    **A**     [LYNCH] Yes.

19    **Q**     But you studied the 40-year horizon, correct?

20    **A**     [LYNCH] Correct.

21    **Q**     Okay.    Now, some of us – I include myself, and I  
22            hesitate to impose this on you, but some of us old  
23            graying-in-the-jowls, shall we say – may not be around  
24            as SCE&G customers for that entire 40-year project life.  
25            Would you accept that as sort of a gerontological

1            principle?

2     **A**     [LYNCH] Yes.

3     **Q**     All right. In which case, I'm not going to be enjoying  
4            the electricity from that unit at least for some  
5            fraction of its projected lifespan, that 40-year period  
6            of time, right?

7     **A**     [LYNCH] Right.

8     **Q**     Now, I'm 66 years old today, and I'd love to think that  
9            wonder drugs will bear fruit between now and then, but  
10           that makes me 106 by the time the full benefits of this  
11           project have been inured to someone at my residential  
12           electric address?

13    **A**     [LYNCH] Is a happy birthday in order?

14    **Q**     I hope so.

15                            [Laughter]

16            And who knows? We may not even have electricity,  
17            or too cheap to meter, or something else by that year,  
18            you know, 40 years from now. But if I'm only an SCE&G  
19            customer for another, let's just say, 10 years, how much  
20            benefit am I going to get out of my ownership investment  
21            in this rock, Dr. Lynch?

22    **A**     [LYNCH] Well, you get a benefit out of the system. So  
23            the company has a fleet of power plants, that it serves  
24            its service territory with, of various vintages. So  
25            you're benefiting from plants that are already on the

1        system that have been depreciated over the years, where  
2        other customers before you paid most of the cost, and  
3        now you're paying for the depreciated value. So as part  
4        of the system, you pay sort of a system cost, an  
5        appropriate cost for that.

6        **Q**     That makes me feel a little better, but I must say it  
7        doesn't quite cure all those sort of anxieties.  
8        Wouldn't you acknowledge that the Base Load Review Act  
9        that allows you to charge me financing costs today for a  
10       project whose benefits I will certainly not enjoy beyond  
11       my life span, that that represents an intergenerational  
12       subsidy, inherently? I am financing benefits for  
13       someone who will come long after I'm dead and gone, as  
14       an SCE&G customer?

15       **A**     [LYNCH] Well, the principle of adding construction-work-  
16       in-progress into the rate base has been part of the  
17       regulatory business for 30, 40 years, I thought. So the  
18       Base Load Review just automates that process; they don't  
19       have to have a rate case every year.

20       **Q**     Okay.

21       **A**     [LYNCH] So I don't think it changes the regulation in  
22       the State.

23       **Q**     So if we have intergenerational equity issues from the  
24       Base Load Act, we've had them for a long time, as long  
25       as we've had construction-work-in-progress; that's your

1            position?

2     **A**     [LYNCH] Well, the issues you're talking about – today,  
3            people enjoy the benefit of plants that have been built  
4            many years ago and are very much depreciated. For  
5            example, Unit 1 at Summer is a very effective, efficient  
6            unit, very cost-effective.

7     **Q**     I paid for that one, too, Dr. Lynch. I mean, I was  
8            around at –

9     **A**     [LYNCH] Well, you were –

10    **Q**     – the groundbreaking, right?

11    **A**     [LYNCH] – here. Right.

12    **Q**     So there ya' go. But some new guy coming along, your  
13            point is, they didn't pay for that and they're getting  
14            the depreciated value of its output, right?

15    **A**     [LYNCH] Right. And all the company can do is provide a  
16            fleet generating electricity as cheaply as possible for  
17            the existing customers, and for the future customers, as  
18            well.

19    **Q**     Right. But back to my question that I started with: How  
20            long do I have to continue to be an SCE&G electric  
21            customer for me to essentially pass that payback period,  
22            as if I were, you know, investing in a new solar panel  
23            or something like that? What's my payback period for my  
24            piece of V.C. Summer Units 2 and 3, Dr. Lynch, under  
25            your analysis?

1     **A**     [LYNCH] Well, I suppose one payback is because we're  
2           building these units, we're able to retire Canadys Units  
3           1, 2, and 3, so there's coal plants we don't have to be  
4           worried about burning the coal. That's a benefit there.

5     **Q**     That's good. Thanks for that. But, no, your analysis  
6           was just looking at this plant versus –

7     **A**     [LYNCH] Oh, my analysis.

8     **Q**     Yes. Yeah, your analysis. That's what we're talking  
9           about here.

10    **A**     [LYNCH] Oh.

11    **Q**     So under your analysis, how much longer do I have to be  
12           an SCE&G customer for me to net a benefit from my  
13           investment in financing Units 2 and 3?

14    **A**     [LYNCH] Well, no, under my analysis, if we stop  
15           construction of the nuclear plants and build gas  
16           instead, our customers will pay a lot more money for the  
17           electricity that we'd provide them.

18    **Q**     That's not my question.

19    **A**     [LYNCH] And if you're one of the customers, then you  
20           would pay more.

21    **Q**     I got that. I got your contention to that effect. I'm  
22           asking you, focusing solely on Units 2 and 3, with their  
23           now existing or proposed capital cost to complete, and  
24           my having to pay, you know, these average 2 to 3 percent  
25           a year rate increases – it's in the exhibit here what

1            the increases are going to be.

2     **A**     [LYNCH] Yeah.

3     **Q**     That's my investment, and I want to know, in terms of  
4            electricity from that plant, what's the breakeven point?  
5            How many more years of electric service do I have to get  
6            out of your company before I appreciate the net savings  
7            from the generation from that unit?

8     **A**     [LYNCH] But you mentioned my study, and what my study  
9            says is that if we stop construction of the nuclear  
10          plants and build gas, your bill would go up. You would  
11          pay more for electricity.

12    **Q**     I hear that. I'm not asking that question. I'm saying  
13          standing –

14    **A**     [LYNCH] Oh.

15    **Q**     – alone, if that were a solar panel and not two AP1000  
16          nuclear plants, and I am investing in those two nuclear  
17          plants, how many years before I pay off my investment  
18          and start earning a net return on the electricity that's  
19          coming out of those plants? Can you tell me that?

20    **A**     [LYNCH] I don't think you're investing in the plants.  
21          I'm having trouble understanding the question.

22    **Q**     Well, I've –

23    **A**     If you're asking me when will you see electricity coming  
24          out the plants, we're figuring June of 2019 for Unit 2.

25    **Q**     Yeah.



1     **A**     [LYNCH] So if that's the criteria you want –

2     **Q**     I don't think we're communicating effectively. If I  
3     were buying a solar panel, and the solar panel, they  
4     say, "Well, it's going to cost you \$20,000, Mr. Guild,  
5     to put that on your roof," I might go, "Well, I don't  
6     know." "But your kilowatt-hour consumption will be  
7     reduced by X and so your net metering bill impacts will  
8     be Y. If you run that solar panel for," and I think  
9     we've had this testimony from your company, four years,  
10    eight years, whatever period of time it is, "at that  
11    point you will have paid off and there will be a net  
12    return on that investment in terms of reduced power  
13    bills." And that's the judgment that consumers make all  
14    the time in choosing to go to some kind of alternative  
15    source of power, or putting insulation in your house, or  
16    buying a new HVAC system, or a new refrigerator. And  
17    I'm just asking the simple question: How long do I have  
18    to wait before I get a net return for my average  
19    individual investment in Units 2 and 3? Have you  
20    calculated that value?

21    **A**     [WALKER] Can I add something here?

22    **Q**     No, ma'am. I'd like to get this from Dr. Lynch, please.

23    **A**     [LYNCH] Well, it sounds like – it's a little confusing,  
24    the question, to me. But it sounds like what you're  
25    interested in is some kind of payback.

1     **Q**     Yes.

2     **A**     [LYNCH] So if you invest in a solar panel, \$20,000, so  
3            maybe a payback is 12, 15 years – I'm not sure what it  
4            is.

5     **Q**     Yeah.

6     **A**     [LYNCH] The problem with your question is that you're  
7            not investing in a solar plant – in a nuclear plant.

8     **Q**     I'm not?

9     **A**     [LYNCH] You're not.

10    **Q**     Really?

11    **A**     [LYNCH] Really. You're paying for your electricity that  
12            the company produces and sells to you.

13    **Q**     Well, I'm investing in it, I guess, involuntarily,  
14            because you're here every year raising my rates in an  
15            increment to pay the financing costs for these nuclear  
16            plants, right?

17    **A**     [LYNCH] You're buying electricity from the company. I  
18            don't think you're investing in anything.

19    **Q**     Well, I grant you, you've not given me a deed. I'd like  
20            my mortgage now, please, for my little piece of the  
21            rock, but I don't have it. So regardless of how long I  
22            stay a customer of SCE&G, I will walk away with no  
23            ownership interest in these nuclear units, and your  
24            stockholders will continue to retain those assets. They  
25            have those assets. So, I mean, this is – you're

1        drafting me to mortgage your nuclear plants,  
2        involuntarily I would say, and I'm simply asking have  
3        you made a calculation of how long I've got to wait for  
4        that payback?

5        **A**     [LYNCH] I don't find that the question's making sense to  
6        me, because you're not investing. You're not putting  
7        \$20,000 or whatever it is, unless you're buying stock in  
8        the plant.

9        **Q**     I'm not?

10       **A**     [LYNCH] No.

11       **Q**     All right. You haven't made that calculation – I take  
12       it the fair answer is you just haven't calculated it.

13       **A**     [LYNCH] I don't think it can be calculated. It doesn't  
14       make sense to me.

15       **Q**     All right. A moment, please.

16                Dr. Lynch, are you aware that, in Georgia, where  
17       they're building the Vogtle units, the Georgia  
18       Commission requires an analysis, every updated review of  
19       the plant's construction, of – I guess I'll call it –  
20       the going-forward position, the benefits versus costs of  
21       going forward with the plant? Are you aware they do  
22       that kind of analysis in the Georgia cases?

23       **A**     [LYNCH] Yes, I understand that.

24       **Q**     And are you aware that they project that if they lose  
25       only one of the production tax credits, that there will

1            be a net negative instead of a benefit from continuing  
2            the plants?

3     **A**     [LYNCH] I don't – yeah, I haven't seen their analysis.

4     **Q**     Have you reviewed the testimony in the most recent  
5            docket in Georgia?

6     **A**     [LYNCH] No.

7     **Q**     Are you aware that, in Georgia, they project that there  
8            is between a \$400-\$700 million a year fuel-cost penalty  
9            for years of delay in the in-service of the Vogtle  
10           units?

11    **A**     [LYNCH] I haven't seen anything from Georgia.

12    **Q**     Have you made a calculation of the fuel-cost losses for  
13            delay in operation of the Summer units?

14    **A**     [LYNCH] Oh. We were asked to do that, but I don't have  
15            the number – any of the numbers with me.

16    **Q**     You didn't include that in your study? Is it in your  
17            testimony?

18    **A**     [LYNCH] No, the testimony has nothing to do with the  
19            delay.

20    **Q**     Would you dispute the assessment in Georgia that the  
21            costs of delay are approximately \$2 million a day?

22    **A**     [LYNCH] I don't know anything about – I don't know what  
23            Georgia is doing.

24    **Q**     Okay. Do you know whether the cost of delay in South  
25            Carolina for the units approximates \$2 million a day?

1     **A**     [LYNCH] I'm thinking it's not that high, but I don't  
2     know.

3     **Q**     Have you made that calculation?

4     **A**     [LYNCH] I've had to, but it might've been a year ago, so  
5     I don't — I can't remember.

6     **Q**     A moment, please.

7             Are you aware that, in Georgia, they do calculate  
8     the average residential costs of the increment of delay  
9     that's being presented to the Commission in Georgia?

10    **A**     [LYNCH] Yeah, I don't know what they do in Georgia.

11    **Q**     Would you dispute that the cost for customers is on the  
12    order of \$319, the cost of this increment of delay?

13    **A**     [LYNCH] In Georgia?

14    **Q**     In Georgia. So a Vogtle customer or the Georgia Power  
15    Company?

16    **A**     [LYNCH] I can't express an opinion.

17    **Q**     You haven't calculated that for South Carolina, for the  
18    Summer units, the cost of delay per residential  
19    customer?

20    **A**     [LYNCH] No, I have not.

21             **MR. GUILD:** That's all I have.

22             **CHAIRMAN HALL:** All right. Commissioners.  
23     Commissioner Hamilton.

24             **COMMISSIONER HAMILTON:** Thank you, Madam  
25     Chair.

**EXAMINATION**

**BY COMMISSIONER HAMILTON:**

**Q**     Dr. Lynch, somewhat on the same subject you had with Mr. Guild, in your opinion, can SCE&G's anticipated load growth be reliably met – cost-effectively and reliably – with solar and energy efficiency?

**A**     [LYNCH] No, not in its entirety. There's room for solar and energy efficiency, of course, and that's in our plan, but it can't replace, for example, the nuclear plants.

**Q**     Thank you, sir.

          Mr. Jones, could you please explain more about first-of-a-kind testing that the NRC is requiring, and the exposure it may represent to project completion, schedule, and cost?

**A**     [JONES] So, since these are the first AP1000s being built in the United States, or any other nuclear design being built for the first time in the United States, the NRC typically requires some first-of-a-kind test. It's a test, once the units essentially have been completed, and you're basically looking to make sure that the systems – the cooling, the reactor – are functioning properly, and you're looking for vibration and other readings that might be out of the norm of what you predicted.

1            The Chinese plants are going through the same  
2            testing. There was some belief on the part of  
3            Westinghouse, on the front end, that the tests performed  
4            in China should be tests that would be, from a data  
5            perspective, just as valid for the plants in the US, so  
6            there was some expectation that the NRC would accept the  
7            results of the Chinese tests in lieu of having to  
8            perform those first-of-a-kind tests in the United  
9            States. That turned out not to be the case, though.  
10          And what the NRC has said is that, between us and the  
11          Vogtle site, we have to perform those first-of-a-kind  
12          tests here in the United States.

13            We would expect – of course, that's going to be  
14            after the Chinese perform their tests, and we'd expect  
15            to see very similar, if not exactly, the same results.  
16            But from a regulatory process perspective, we're  
17            required to actually do it here and not simply just take  
18            credit for the Chinese tests.

19    **Q**    Okay. When would this have to be done?

20    **A**    [JONES] It's going to be towards the very end of the  
21            schedule, as we've gone through all the completion of  
22            the systems in the plant and we're able to operate and  
23            pressurize the reactor coolant system, run the pumps,  
24            that sort of thing.

25    **Q**    Thank you, sir. One other quick question: On page 18

1        and 19 of your prefiled direct testimony, you discuss  
2        Phase II of the cybersecurity upgrades. We're wondering  
3        – I'm wondering – how did you determine the \$18.8  
4        million cost for Phase II?

5     **A**    [JONES] So, in 2012, we came before the Commission, and  
6        the Commission then approved Phase I. Phase I was  
7        completed. Phase II – and after Phase II, there will be  
8        a Phase III. The phases tend to support what you're  
9        going to be doing in the next phase. You define the  
10       scope of that, the amount of work required, the amount  
11       of effort, that sort of thing. So we use the results of  
12       Phase I to look at what we're doing in Phase II.

13                We've worked with Westinghouse and Chicago Bridge &  
14        Iron to develop a realistic estimate of that known scope  
15        of work, which is why we're before the Commission asking  
16        to fund Phase II. We have not asked for funding for  
17        Phase III, because, again, the exact amount of work that  
18        needs to be done with Phase III, which would involve not  
19        only working with Westinghouse and CB&I, but working  
20        with a number of different suppliers of equipment to the  
21        plant to figure out exactly what might need to be done  
22        to their equipment with respect to cyber, we don't know  
23        the scope of that yet. So the Phase II is to get us to  
24        that point where we can then move to that final phase,  
25        which I would call more an actual implementation phase,



1        working on all the specific pieces of equipment that may  
2        need to have software or hardware changes or some other  
3        physical protection applied, to meet the NRC's rules in  
4        cybersecurity.

5     **Q**     It appears that cybersecurity is going to be an ongoing  
6        thing that we have to try to keep up and keep ahead?

7     **A**     [JONES] It is. And of course, it's not just in nuclear  
8        plants. It's literally in everything. It's hard to  
9        pick up a paper on a daily basis and not see about a  
10       cyber-breach potentially at a retail store, banking,  
11       many other avenues out there. So it's one of those  
12       issues that's here with us, that impacts what we're  
13       doing with nuclear plants just as it impacts a lot of  
14       other things that we engage in on a daily basis.

15    **Q**     It's hard to think of anything it doesn't affect now.

16    **A**     [JONES] I'm not sure there is anything it doesn't affect  
17        anymore.

18    **Q**     Thank you, very much, and I appreciate all of you being  
19        here today.

20    **A**     [JONES] Thank you.

21                    **CHAIRMAN HALL:** Commissioner Howard.

22                    **EXAMINATION**

23    **BY COMMISSIONER HOWARD:**

24    **Q**     Mr. Jones, I'll follow up. What are your expectations  
25        for long-term scope growth in the cybersecurity arena?

1     **A**     [JONES] So, scope growth in cybersecurity is a good  
2            question, and there's really not a good crystal ball to  
3            predict exactly what that's going to look like. We  
4            know, with current regulations, what the NRC is  
5            requiring us to do. That's not to say those regulations  
6            wouldn't change as we go forward. Cybersecurity is a  
7            lot like physical security in these plants. Post-9/11,  
8            of course, there were a lot of physical security  
9            requirements that the NRC put through rulemaking that  
10          operating plants had to comply with. Even since 9/11,  
11          though, while the design basis threat, for example,  
12          hasn't changed, tactics and other requirements that you  
13          have to defend against have changed. So physical  
14          security continues to be a moving target.  
15          Cybersecurity, I think will be the same thing, unless  
16          someone invents a cure-all somewhere down the road  
17          that's kind of a final fix to any future cyber-issues.  
18          But right now, it's hard to envision what that would  
19          look like.

20     **Q**     Okay, thank you. Dr. Lynch.

21     **A**     [LYNCH] Yes, sir.

22     **Q**     One of the concerns I had, and a lot of people had when  
23            we went through this, essentially was the load growth  
24            projection. So since that time five years ago, have you  
25            made a load growth projection or has –

1     **A**     [LYNCH] Yeah, we update the forecast every year.

2     **Q**     Wasn't that percentage like 1.5 or something like that,  
3            if I remember correctly? How much load growth do you  
4            project in a year?

5     **A**     [LYNCH] Yeah, 1.8 percent, going forward.

6     **Q**     That's going forward from now?

7     **A**     [LYNCH] Yes.

8     **Q**     Okay. Ms. Walker, could you tell me – the outcomes for  
9            the dispute with Chicago Bridge and you, just for the  
10           record, what would be SCE&G's dollar share of the  
11           projected project, assuming all disputed costs were  
12           favored as costs of CB&I and Westinghouse? Do you  
13           understand the question?

14    **A**     [WALKER] Say that – say that again?

15    **Q**     Looking at all disputed costs, so say when the  
16           litigation was over, however you decide the disputed  
17           costs, all those costs go to you, how would that affect  
18           the bottom line? And the same question reversed, if all  
19           those costs would go to Chicago Bridge & Iron, what  
20           would be the impact?

21    **A**     [WALKER] I think the answer would be – this is assuming  
22           that CB&I does, in fact, hit their PF, you know, their  
23           1.15 that their management has committed that they can  
24           achieve – because that's the underlying assumption  
25           behind the estimate of that completion, the EAC that

1            they presented to us. I think that the answer would be  
2            the total delay, net of the liquidated damages, which  
3            would be the \$324 million, and then the owner's costs  
4            from the delay, which will be the \$214 million. And I'm  
5            looking at page seven of my testimony, Chart A.

6     **Q**     Okay.

7     **A**     [WALKER] And it shows you the elements of the delay.  
8            And if you look on line seven of that chart. it shows  
9            you "Total delay and other EAC."

10    **Q**     Right.

11    **A**     [WALKER] So that's where I'm picking up to \$324 million.  
12            That's net of the liquidated damages, because we know  
13            that the delay is going to drive us to have an  
14            entitlement to the LDs, the liquidated damages. And  
15            then their delay is going to drive us to incur costs on  
16            the owner's perspective, that we think that they would  
17            be – they should reimburse us for. And that's accounted  
18            for in lines 12 through 17, so that's another \$214  
19            million.

20    **Q**     Okay.

21    **A**     [WALKER] So it would be the sum of the 324 and the 214,  
22            but I think that, you know, if we were to say, you know  
23            – if they were to agree, "Okay, we're going to pay  
24            you..." If they were going to take responsibility for  
25            the delay and they were going to cut a check and pay us

for our out-of-pocket costs, assuming they billed us everything and we incurred our costs throughout the life of the project and, at the end, they needed to cut us a check, I think it would be the sum of those two amounts that they would need to cut us a check for.

**Q** And the same on the other side?

**A** [WALKER] Then it would be the exact opposite, yes, sir.

COMMISSIONER HOWARD: Okay. Thank you, very much.

**CHAIRMAN HALL:** Commissioner Whitfield.

**VICE CHAIRMAN WHITFIELD:** Thank you, Madam  
Chairman.

## EXAMINATION

BY VICE CHAIRMAN WHITFIELD:

Mr. Jones, I've got a couple of questions for you right quick. I think Mr. Byrne probably answered a lot of the questions that would come your way, but I do have one or two for you. And I asked him something similar to this; I'm just going to kind of frame it a little differently. What evidence exists to demonstrate that the consortium and its suppliers have turned the corner, so to speak, and the next batch of equipment and components won't be accompanied by the same level of quality assurance issues and associated delays and cost increases experienced so far?

1     **A**     [JONES] And I assume you're probably most interested in  
2            the modules, the structural modules?

3     **Q**     Yes, and any other evidence you have to show that  
4            they've turned the corner and things are improving.

5     **A**     [JONES] Right. So I'll back up just a little bit. From  
6            a supplier perspective, many of the large components for  
7            the plant from different suppliers – literally worldwide  
8            – delivery of those, quality of these, has been very  
9            good. The real challenging area for us has been the  
10          structural modules.

11            The suppliers that are building the structural  
12          modules for the second unit – we've talked a lot about  
13          Lake Charles over the last day and a half, but we keep  
14          just as close an eye on these other suppliers also. So  
15          that includes residents, that includes quality audits,  
16          it includes engineering visits to those facilities to  
17          make sure they're being constructed per design, it  
18          includes leadership visits. In May of this year, in  
19          addition to going to China, I spent time in Japan with  
20          IHI and Toshiba. They're manufacturing second-unit  
21          modules for CA01. Then I also spent time out in Oregon  
22          on that same trip, at Oregon Iron Works, who is  
23          manufacturing about half of the modules for CA20. So we  
24          pay a lot of attention not just to CB&I/Lake Charles and  
25          their important role in the module supply chain, but all

1        the other suppliers at the same time.

2                So what we're seeing on the second unit is few, if  
3        any, of the first-time quality issues that we saw on the  
4        first unit's modules. We're also seeing more  
5        predictable delivery – and that doesn't mean they're  
6        always delivering exactly when we want, but not delivery  
7        with the delays that we saw on the first unit with the  
8        modules coming from Lake Charles. So that doesn't mean,  
9        though, that we just kind of sit back and say, "Well,  
10       things are going good. We don't need to keep an eye on  
11       them anymore. Let's lessen our presence at their  
12       facilities, let's lessen our looks through our quality  
13       organization." We're staying on top of that, to make  
14       sure there isn't a slip there, or isn't a downward trend  
15       that we would then become aware too late to do anything  
16       about it and turn it around.

17    **Q**        So not to pick on Lake Charles, like you said, but Mr.  
18        Byrne had a slide up there that had the facilities – two  
19        of them you just mentioned, Oregon and Japan, and  
20        Virginia, and I think there were five different places.  
21        So what you're telling me is, your evidence is that, not  
22        only from Lake Charles but from all these other  
23        locations, that you're getting more timely deliveries  
24        and you're getting good quality with those modules now,  
25        whereas in the past you were not?

1     **A**     [JONES] With respect to the modules for Unit 3, that's  
2             correct. So one of the suppliers that Mr. Byrne  
3             discussed and showed on that chart is SMCi, which is  
4             down in Lakeland, Florida. They are manufacturing  
5             first-unit modules for CA03 and some other associated  
6             parts for the first unit. Their performance has not  
7             been to our standard or expectation. And, in fact, we  
8             are evaluating a process there where some of that work  
9             might move to our site to physically complete, similar  
10            to what we did with Lake Charles. And also, looking at  
11            the second unit, which they have responsibility for, and  
12            some of that work has been moved back to the Lake  
13            Charles site. Which, again, doesn't mean – we think  
14            Lake Charles has improved, but again, we're staying on  
15            top of them to make sure that any additional work that  
16            moves in there, that we don't see them kind of reverting  
17            back to their old ways and seeing some repeats of the  
18            problems we saw with the first sets of modules that they  
19            put through that facility.

20            So, I would say, modules, until we get the last one  
21            on site, our level of oversight and our intrusiveness in  
22            their facilities is going to be very, very high, a very  
23            high level.

24     **Q**     With the exception of the Central Florida facility,  
25             would you say it's fair to say the rest of them, the



1        other ones – Oregon and Japan – on site, Louisiana,  
2        Virginia, everywhere else, that you are seeing evidence  
3        of improvements, with the exception of what you just  
4        mentioned, the Central Florida facility?

5     **A**     [JONES] Yeah, that's been an issue. And then, of  
6        course, NNI is making our shield building panels, and  
7        one of the change orders we have is to help in  
8        mitigating the delivery schedule for those, helping pull  
9        that back some. But from a quality perspective, what  
10       we've got from NNI, really from the start of shield  
11       building panel manufacture has been very good, and that  
12       continues to be good from a quality perspective. So  
13       that's not really an issue that we've had with NNI,  
14       whereas in the past that was an issue we had in Lake  
15       Charles.

16    **Q**     So everything else is moving kind of in a positive  
17        direction, with the exception of Florida?

18    **A**     [JONES] Pretty much so, yes.

19    **Q**     And that leads me to my next question, and I've got a  
20        question about NNI. On page 20 of your prefiled  
21        testimony – and if you want to take a minute to get  
22        there?

23    **A**     [JONES] I'm there.

24    **Q**     Okay. – you state that the change order related to  
25        schedule mitigation for shield building panels reflects

1        SCE&G's share of the cost to expand the NNI facility.  
2        And, of course, that facility being in Newport News,  
3        Virginia. The company, you go on to state, has not  
4        signed this change order. If through negotiation or  
5        litigation, however it's resolved, the company is  
6        responsible for a share of those costs – and I think it  
7        might've been Mr. Byrne that said that I think y'all  
8        were splitting that with Southern, \$44 million with  
9        Southern Company, I believe he said on the stand – what  
10       would SCE&G's benefit be? I mean, if you're investing  
11       in that with Southern Company, what does the company –  
12       would do they own part of that facility? What would –

13    **A**    [JONES] We would not own it. We would – the concept  
14       there is to allow NNI to expand their ability to  
15       fabricate and meet delivery schedules that we need for  
16       both Unit 2 but primarily Unit 3, and pull those  
17       deliveries back to support the proposed commercial  
18       operation dates.

19    **Q**    Is it possible – and I didn't really expect you to say  
20       you would own it, but is it possible that – well,  
21       there's obviously no other new nuclear going on, other  
22       than on AP1000s in this country, but is it possible that  
23       you and Southern could recoup the investment you've made  
24       to where they can supply other projects in other parts  
25       of the world, maybe, so that you might get some of that

1       investment back, or is that just something you have to  
2       do to try to stay on schedule, or –

3     **A**     [JONES] We feel we need to take this measure to stay on  
4       schedule. But, again, as I have in my testimony there,  
5       starting on line 11, we presented that order as being  
6       reasonable and a prudent cost for completing the units  
7       under the BLRA, but we've not waived any claim that we  
8       might have against WEC and CB&I for the cost of that  
9       expansion.

10                So, I'm not involved directly in the negotiations –  
11       they're continuing at the most senior levels in our  
12       company, Santee, and Westinghouse, and CB&I – but I  
13       think this is one of the things that's on the table for  
14       discussion. While we're agreeing right now something's  
15       got to be done in fairly short order to increase the  
16       production capacity, and we're willing to go ahead and  
17       help share in that cost on the front end, we're not  
18       waiving any claims that we have. Again, it ties back to  
19       this overall claim that we have about why these  
20       guarantees for the substantial dates have been extended  
21       out, which really do with the consortium's failure to  
22       deliver on the modules.

23     **Q**     And with that being a disputed item, I'm not going to  
24       push that any further, but I certainly see what you're  
25       saying there.

1            Ms. Walker, I have a couple of questions for you,  
2            and I think that's about going to do it. How much of  
3            what SCE&G has paid to the consortium under the 90  
4            percent agreement, where you're paying 90 percent of the  
5            invoices, does the company contest? Obviously, I guess  
6            every invoice that you're doing that on, if you're  
7            paying 90 percent, that means you're contesting that  
8            invoice.

9    **A**     [WALKER] Right.

10   **Q**     I guess let me start by asking you what date did SCE&G –  
11            or what date or when did SCE&G begin paying disputed  
12            invoices at the 90 percent amount?

13   **A**     [WALKER] We started doing that in May of this year.

14   **Q**     So just a couple of months ago?

15   **A**     [WALKER] That's correct.

16   **Q**     Any of the invoices that you've been paying in the last  
17            – since then, so in the last few months, have any of the  
18            invoices that you have been paying the 90 percent  
19            portion on – obviously, that grabs their attention.  
20            Have any of those invoices successfully been negotiated,  
21            or are there some items that you've already worked out?  
22            Or is all of that just being put in a box, so to speak,  
23            and sorted through later? Or have you already settled  
24            some of those?

25   **A**     [WALKER] No, none of those have been settled. I mean,

1        we've gone through our invoice review process. We  
2        actually send them a letter and we share with them the  
3        way we make the calculation on what we're going to  
4        withhold and not make the payment of, and they  
5        acknowledge by formal letter that they're not willing to  
6        accept our calculation. So it's in formal writing that  
7        we're not going to make the payment, and this is the  
8        calculation, and then they formally write back and not  
9        accept that as an excuse for not making the payment.  
10       And then it stands in unanswered space, if you will.

11                And so, as of right now, I can tell you that at the  
12       end of June or the first of July, we had withheld \$3.7  
13       million in payments because of this 90 percent concept.

14       **Q**       Three point seven, okay. And my last question is kind  
15       of a two-part. Has SCE&G – since you've only been doing  
16       this a couple of months, has SCE&G overpaid anything  
17       that you might now consider in dispute? And if so, how  
18       do you account for that?

19       **A**       [WALKER] Now, there's a host of other payments that  
20       we've been refusing to make payment. Rather than going  
21       into a lot of those details, these have been discussed  
22       and approved by our senior executives, but as of right  
23       now, including the \$3.7 million, we're actually  
24       withholding about \$131 million of cash that has been  
25       billed to us by either Westinghouse or CB&I, and we have

1        not made payment, nor have those monies been included in  
2        any kind of revised rates. But there's a variety of  
3        different reasons that those amounts of money have not  
4        been paid, whether it be a deficient invoice or disputed  
5        charges. But I think I've lost sight of what your  
6        question was.

7        **Q**    Well, that's money that you've not paid. I guess what I  
8        was asking, is there anything that's – since you've only  
9        been doing this a few months, is there anything that you  
10       have maybe already overpaid or made the full payment on,  
11       that you now are looking back and saying, "Hey, we might  
12       want to dispute this"? And if so, how do you account  
13       for that, if you've already paid it?

14       **A**    [WALKER] I think our senior executives made the  
15       conscious decision that they did not want to go back and  
16       retroactively impose this 90 percent concept, that they  
17       were going to do this on a go-forward basis. So we made  
18       – you know, we sent a letter and communicated to them  
19       that this was yet another step that we were going to  
20       make, and we put forth a date it would be made  
21       effective, May 1st. And effective May 1st, we started  
22       that action. So I think our senior staff made the  
23       decision that they did not want to do a retroactive  
24       adjustment and go back in time and do a withholding. So  
25       I don't think there's any plan to go back and do a

1        catch-up withholding on that.

2        **Q**     Thank you, Ms. Walker. Is there anything else you  
3        wanted to add? I know Mr. Guild was questioning Dr.  
4        Lynch, and you – there might've been something you were  
5        talking about, about the ratepayers, about their  
6        percentages or something. Was there anything else you  
7        wanted to add?

8        **A**     [WALKER] Well, the only point that I was wanting to make  
9        certain was clear was, you know, as far as what's being  
10       recovered in rates today, the plant itself is not  
11       included in the rates that we are putting forth in the  
12       revised rates. What is being included in revised rates  
13       today is the financing costs. So as far as recovering  
14       the costs of the plant and the depreciation of the  
15       plant, those are all going to be recovered in rates  
16       after the plant is actually put into commercial  
17       operation, which would be at the point – you know, if we  
18       meet the schedule like we have proposed in this  
19       particular hearing, that would be in June of '19 and  
20       June of '20. So, you know, in the time period over the  
21       next five or six years, what we would continue to have  
22       rolled into rates would be the cost of capital, which is  
23       simply the financing element, not the actual investment  
24       in CWIP.

25        So I was just wanting to make sure that there was

1            clarification as to what was going into revised rates.  
2            It's not investment in the CWIP, or construction-work-  
3            in-progress.

4                    **VICE CHAIRMAN WHITFIELD:** Thank you, Ms.  
5            Walker.

6                    That's all I have, Madam Chairman.

7                    **CHAIRMAN HALL:** Okay. Thank you.  
8            Commissioner Fleming.

9                    **COMMISSIONER FLEMING:** Yes.

10                                    **EXAMINATION**

11 **BY COMMISSIONER FLEMING:**

12 **Q**     Mr. Jones, in your testimony, you talk about how it was  
13            necessary to alter the site layout in various ways to  
14            improve the physical security, and that you negotiated a  
15            change order for this work. Why was this need not  
16            identified in the beginning of the project?

17 **A**     [JONES] Some –

18 **Q**     Have there been changes in the standards, or –

19 **A**     [JONES] There have been.

20 **Q**     – what has occurred?

21 **A**     [JONES] In the previous discussion on cyber, I  
22            referenced physical security, and there are continuing  
23            changes that occur year by year in physical security  
24            requirements at the operating plans.

25            So we went back and we did a review of the plant



1        layout. We had to wait – and as I point out in  
2        testimony, the design layout and building orientations  
3        were finalized before we could lay out, from a site  
4        perspective, what security was going to look like,  
5        exactly. And so without going into too many details,  
6        basically, if you put a building in a certain spot and  
7        it's near the nuclear island, for example, then where  
8        that building is located could affect not only how you  
9        would physically protect the plant, but also security  
10       strategy, for example, in protecting the plant. It  
11       could affect security resources that are required. So  
12       until we had that final plant site layout and building  
13       orientations, we couldn't finalize some of the security  
14       features that would need to be considered in the final  
15       plant design.

16                They also talk about increasingly stringent  
17       requirements. I talked a little bit about security  
18       tactics and technology that continue to evolve. Some of  
19       the things you can do, though, is alter your site layout  
20       to make sure you've got a balance with providing  
21       adequate physical protection, but at the same time  
22       trying to reduce the number of security features you  
23       might need to have to provide that same level of  
24       protection. So it's a balancing act, really.

25                So that's what we've really got through. We've got

1        far along enough on the project, the design of all the  
2        buildings that will be surrounding the turbine island,  
3        the nuclear island, that we can start really figuring  
4        out exactly what was going to be needed for physical  
5        security.

6                So we talk here about three phases. This is  
7        another one of the change orders that's phased. Phase 1  
8        is the engineering, construction planning, and  
9        development of the estimates for Phase 2 and Phase 3.  
10       Phase 2 is construction work related to the  
11       infrastructure changes. And then Phase 3 is actually  
12       the remaining security modifications that would need to  
13       be made, such as fencing, ballistic – bullet-resistant  
14       enclosures, things like that. And so, what we're asking  
15       for with this current change order is the funding for  
16       Phase 1 and Phase 2. We would come back in a subsequent  
17       proceeding for Phase 3.

18    **Q**       And have you been working with security experts from the  
19       very beginning?

20    **A**       [JONES] We have.

21    **Q**       Both cyber and physical –

22    **A**       [JONES] Yes.

23    **Q**       – security? And has it evolved, as you've –

24    **A**       [JONES] It's one of these things where, if – I was  
25       heavily involved in my previous job at another utility

1        with post-9/11 security changes at three different  
2        nuclear sites. And the level of change between the  
3        post-9/11 time period and now is a night-and-day  
4        difference almost. Even prior to 9/11, security for  
5        nuclear power plants was very strong, very effective.  
6        Post-9/11, it went up another notch and it's continued  
7        to go up from that point on.

8        **Q**     But you feel confident that you're doing the best that  
9        you can with the –

10       **A**     [JONES] I do. And to be quite honest with you, it's  
11       like any other area. Security folks, there's lots of  
12       things they would like to have, but it's a senior  
13       management responsibility – my responsibility – to make  
14       sure I understand at a level of detail where I can  
15       question what features' expenses might be needed,  
16       potentially ask if alternatives have been developed,  
17       make sure we've explored every potential option to,  
18       number one, provide the physical security that we're  
19       required to have from a regulatory perspective, but,  
20       number two, do it in as cost-effective a manner as  
21       possible.

22       **Q**     And we've heard a lot about the critical paths and the  
23       time schedules as being challenges, moving forward. But  
24       what would you say is the biggest risk or challenge, as  
25       you're at this stage of the project, moving forward,

1        other than those two elements?

2     **A**     [JONES] I think the biggest challenge is – again, design  
3        has progressed quite a bit from where it was three years  
4        ago, for example, when I first came on this project.  
5        Still some design work left to do, but there's more  
6        certainty in the design. We talked in our testimony and  
7        in some of the testimony given here verbally about  
8        challenges with construction efficiency: the consortium  
9        – CB&I, in particular – meeting a productivity factor  
10       which they originally projected to us.

11                So I think that's going to be a continuing  
12       challenge, is the construction efficiency. And then  
13       there are certain things that we know, from a hardware  
14       perspective – like shield building panels and subsequent  
15       shield building construction on site – that we need to  
16       get a little bit further down the road to actually have  
17       our finger on exactly the level of confidence we have  
18       that that will get finished exactly when we project, or  
19       potentially earlier if things go better than expected.  
20       Those are the bigger things that are facings us right  
21       now. It's really getting beyond the bricks-and-mortar  
22       portion of this plant, to start with the other commodity  
23       installations such as the wiring, the cabinets –  
24       electrical cabinets – things like that, control systems,  
25       that will follow. But those are the things we're

1            focused on right now.

2     **Q**     Okay. Thank you. And, Ms. Walker, you talk about the  
3            increased fees for participation in the AP1000 owners'  
4            group? What entity receives the fees that you pay to  
5            participate in A.P.O.G., or APOG – what do you call it,  
6            APOG?

7     **A**     [WALKER] APOG. APOG is a user group and there's  
8            actually – I think there's five utilities now. We  
9            actually pay fees into that, but we're also the  
10          beneficiary of most of the products that are developed,  
11          so where we may pay fees in, so do the other four  
12          utilities, and what we're finding is we pay fees in, but  
13          then what we also find is that we may ultimately get  
14          refunds of our fees in the way of getting work products  
15          that we don't ultimately have to bear the cost of. So  
16          they may take the responsibility of developing sets of  
17          procedures.

18    **Q**     And who is "they"?

19    **A**     [WALKER] The five utilities.

20    **Q**     Okay, so it's staffed by people from each of the five  
21          utilities?

22    **A**     [WALKER] Exactly, on a volunteer basis, so –

23    **Q**     And what are the five utilities?

24    **A**     [WALKER] I think it was the five utilities – or five  
25          of –

1     **A**     [JONES] Four now, with Progress and Duke.

2     **A**     [WALKER] Yeah. Who were the original?

3     **A**     [JONES] So, originally it was Duke, Progress, Florida  
4     Power & Light, us, of course, and Southern Company. And  
5     now with Duke and Progress combined, it's technically  
6     four utilities.

7     **A**     [WALKER] Yes, so –

8     **Q**     Okay.

9     **A**     [WALKER] – four utilities, and –

10    **Q**     So it's the southeastern –

11    **A**     [WALKER] Right. And so they all, you know, share  
12    resources – human resources, primarily – and then they  
13    hire consultants, or they may share human resources from  
14    their engineering departments and develop different  
15    department or operational procedures, or whatever.  
16    Well, as of right now, Southern and V.C. Summer are the  
17    only two AP1000 projects that really need those  
18    products, so those products end up being used by our  
19    project in lieu of us having to expend 100 percent of  
20    our resources to develop those products.

21                So we may pay a fee, but they're also paying the  
22    same fee, but right now they're not getting the benefit  
23    of the products that are coming out of those joint  
24    efforts. So that's what APOG represents is the joining  
25    of these four groups in an effort to save money, to be

1        able to collectively develop products that service what  
2        was going to be four different projects.

3    **Q**     So the other two may at some point be moving forward on  
4        projects?

5    **A**     [WALKER] That's the way I understand it.

6    **Q**     Okay.

7    **A**     [WALKER] They still feel like AP1000 is the technology  
8        that they have an interest in.

9    **Q**     Uh-huh. So this group will stay together, even after  
10       the construction of Vogtle and V.C. –

11   **A**     [WALKER] V.C. Summer? That –

12   **Q**     – Summer 2 and 3 are completed?

13   **A**     [WALKER] That's the way it appears.

14   **Q**     Okay.

15   **A**     [WALKER] Then NuStart was one of them that had a finite  
16       life. I think that was developed at the very beginning,  
17       and that was before the AP1000 group was established.  
18       And NuStart has since kind of closed down. I think  
19       there were more than just the four utilities. I think  
20       there may have been 10?

21   **A**     [JONES] It was focused on the initial licensing.

22   **A**     [WALKER] Yeah, it was the licensing effort for  
23       utilities. So, since then, that has kind of closed  
24       down, and so you don't see much activity in NuStart.  
25       But AP1000 is still a user group, and we expect that to

1            go on for some period of time.

2     **Q**        So it's kind of a sharing of information?

3     **A**        [WALKER] Right, which is very typical of what you see in  
4            the nuclear industry. They're very open in sharing, and  
5            learn from each other's plants. Very transparent, which  
6            I think the NRC has pushed and encouraged so that the  
7            NRC doesn't have to stipulate every regulation.  
8            Instead, they self-regulate through user groups.

9     **Q**        And you don't have to learn or form experience in a  
10           solitary –

11    **A**        [WALKER] Exactly.

12                    **COMMISSIONER FLEMING:** You can share? All  
13                    right. Very good. Thank you.

14                    **CHAIRMAN HALL:** Commissioner Elam.

15                    **EXAMINATION**

16    **BY COMMISSIONER ELAM:**

17    **Q**        Good afternoon. Mr. Jones, I believe Commissioner  
18            Whitfield was discussing with you some challenges with  
19            the shield building panels. Do you recall that?

20    **A**        [JONES] Yes.

21    **Q**        And on page 19 of your prefiled testimony, you discuss a  
22            potential delay of three months for Unit 2 and five  
23            months for Unit 3. Are these delays in addition to the  
24            ones the Commission is specifically considering in this  
25            docket, or –

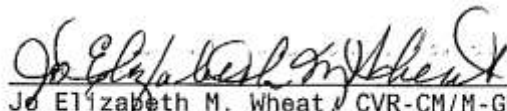


C E R T I F I C A T E

I, Jo Elizabeth M. Wheat, CVR-CM-GNSC, Notary Public in and for the State of South Carolina, do hereby certify that the foregoing is, to the best of my skill and ability, a true and correct transcript of proceedings had and testimony adduced in a hearing held in the above-captioned matter before the PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA;

That the witnesses appearing during said hearing were sworn or affirmed by me to state the truth, the whole truth, and nothing but the truth;

IN WITNESS WHEREOF, I have hereunto set my hand and seal, on this the 7<sup>th</sup> day of August, 2015.

  
Jo Elizabeth M. Wheat, CVR-CM/M-GNSC  
Hearings Reporter, PSC/SC  
My Commission Expires: January 27, 2021.